

MINUTES of a meeting of **CABINET** held on 14 June 2018 at County Hall, Matlock.

PRESENT

Councillor B Lewis (in the Chair)

Councillors A Dale, T King, S A Spencer and J Wharmby.

Also in attendance: Councillors A Western.

Apologies for absence were submitted on behalf of Councillors A Foster and C A Hart.

Declarations of Interest

There were no declarations of interest.

165/18 MINORITY GROUP LEADERS' QUESTIONS

There were no Minority Group Leader questions.

166/18 MINUTES RESOLVED that the non-exempt minutes of the meeting of Cabinet held on 17 May 2018 be confirmed as a correct record and signed by the Chairman.

167/18 CABINET MEMBER MEETINGS – MINUTES RESOLVED to receive the non-exempt minutes of Cabinet Member meetings as follows:-

- (a) Health and Communities – 14 May 2018
- (b) Council Services – 17 May 2018
- (c) Highways, Transport and Infrastructure – 17 May 2018
- (d) Economic Development and Regeneration – 18 May 2018
- (e) Adult Care – 24 May 2018

168/18 CORPORATE PARENTING COMMITTEE - MINUTES RESOLVED to receive the non-exempt minutes of the meeting of the Corporate Parenting Committee held on 17 April 2018.

169/18 ONE PUBLIC ESTATE: BUXTON HEALTH CARE AND PUBLIC SERVICES HUB, FEASIBILITY STUDY TO EXPLORE COLOCATION OPPORTUNITIES ACROSS THE PUBLIC SECTOR IN BUXTON (Council Services)
The Strategic Director – Commissioning, Communities and Policy sought approval to undertake a feasibility study which would consider the viability of developing a joint multi-agency service hub in Buxton and for the Council to enter into a Memorandum of Understanding (MoU) with the partnership organisations involved and to note that a

further report would be submitted to Cabinet when the results of the feasibility study were available.

Buxton was a key town in the High Peak and had a number of public services provided by High Peak Borough Council (HPBC), Derbyshire Fire and Rescue Service (DFRS), Derbyshire Constabulary, Derbyshire Community Health Services (DCHS), Chesterfield Royal Hospital, Derbyshire, Derbyshire Health Care, East Midlands Ambulance Service (EMAS), local GP Practices and the University of Derby as major public service providers.

Since 2015, the Council had been the lead authority for the North Midlands One Public Estate Programme (OPE) and in conjunction with work being done through NHS England's Sustainability and Transformation Partnership (STP), there was now the opportunity for the County Council to be a significant partner in a major project within Buxton Town Centre.

The proposal was for the County Council to enter into a partnership with the other public sector organisations to develop a business case for a healthcare and public services hub which would be governed by a MoU. The vision was to create a holistic customer focused health, social care and community hub which would improve services, enhance community cohesion and enable services to co-locate with a view to potentially providing co-delivered services in the future.

It would consider reconfiguring, realigning and releasing public assets which had the potential to realise:

- A more fit for purpose public estate,
- Tangible financial savings through capital receipts from the sale of surplus assets and reduced property running costs,
- Benefits of improved service delivery through co-location and integration,
- Easier access to a range of public services,
- Regeneration/Creation of land for housing development,
- Improved community facilities and customer experience of public services through a single point 'hub' and 'multi-space'

There was a lack of good quality, fit for purpose public buildings in Buxton to serve the community and the project would help to address the issues and potentially provide a solution which could deliver a more holistic and integrated service approach. The need for consolidation of disparate and poor quality sites had been known for many years, but had not had the capacity or provision to deliver such a large scale project across a number of public sector partners.

In December 2017 Derbyshire Community Health Services Trust (DCHS) completed the purchase of a significant portion of a brownfield site (previously the Buxton Water plant) located at Station Road, to develop a purpose built hub which

would deliver a range of community based NHS services as detailed in Appendix 1 to the report. The hub would provide the opportunity, subject to statutory consultation and approvals, to consolidate NHS services within the town which currently included Buxton Hospital, Cavendish Hospital, Buxton Health Centre and Mental Health services and other community based service delivery teams (including associated business service support). It was also hoped that the three GP practices in the town would take the opportunity to co-locate within the hub. HPBC had confirmed their intention to fully support and form part of this new facility.

The County Council was approached by DCHS, in December 2016 via the One Public Estate initiative, to establish the appetite to explore the opportunity to form part of a larger single-site joint services centre which would enable co-location, not only with the Council, but with other public services in the town. As a result of this approach, the Derbyshire OPE Programme had endorsement from the Derbyshire Chief Executive's Group to support and submit an application for grant funding to facilitate the proposal. This bid was for resources to undertake a formal feasibility of the project.

DCHS, as the landowner and driver for the Buxton project, submitted the funding bid, as part of the North Midlands OPE submission, and was successful in securing £100k, from the Phase 6 funding round in December 2017, to undertake a feasibility study, on behalf of the Derbyshire OPE Steering Group to develop an options appraisal around possible future service transformation, system efficiencies and financial benefits supported by property changes. The main potential opportunities was in three clusters; Kents Bank, Fairfield and Buxton Market place.

Kents Bank

Social Care and Area Education

The Council's services were located within a former school in a quiet, residential area of the town. The majority of the accommodation at this site, with the exception of the Library and Support Centre, was an office base for Children's Service and Adult Care staff who worked operationally around the Buxton/High Peak area. Whilst the accommodation was well placed for access to the main transport routes, provided good on-site parking and a place where staff had cultivated a good approach to integrated working, the space was fragmented and did not provide an environment which supported collaborative working across other services due to the Library being located between the Children's Services Social Care and Educational Early Support functions. Moving to a JSH would enable this service to be located together which would better support shared learning and information sharing. Co-location with other Council and partner public services within a JSC would also bring further opportunities for the services to develop better understanding of other pathways and lead to further integration opportunities.

Library

Whilst the Library was not designed for modern service delivery, they had made the best use of the accommodation available. The site was 0.7 miles from the centre of Buxton and 1.8 miles from the centre of Fairfield. Public transport connections using bus services were available from the centre of town every two hours.

High Peak and Dales Support Centre

The site was also the location of the High Peak and Dales Support Centre which had places for a maximum of eight young people on a part-time basis who were at risk of or who had been excluded from an educational setting. The Support Centre was a maintained educational placement and as such has a DfE number, its own governing body and particular needs that would not be easily replicated. Any significant changes to its location would be subject to a full public consultation and could be a lengthy process.

Fairfield

The three properties in this cluster, Fairfield Children's Centre, St Nicholas Hall Adult Education Centre and Fairfield Community Centre (Services for Teenagers), were in an excellent location to directly serve the needs of this community, being in the centre of the estate and in close proximity to the community's shops and schools. There is a small, but adequate car park on the site. However, the Adult Education Centre and the Community Centre, were in a poorer state of repair and did not present an attractive presence in the community. For targeted service delivery and community engagement, it was beneficial for the Council to retain a dedicated presence in Fairfield. However, the current configuration and condition of the three buildings on the site, did not help the Council to deliver a modern, responsive and community focussed service.

Buxton Market Place

HPBC's Town Hall was the location for the Registration Service. The current accommodation was very small, had no dedicated waiting area which was difficult for those waiting to register a death and the condition was extremely poor. The Service also does not have a dedicated civic space to perform marriage and civil partnership ceremonies.

Corbar View and Eagle Parade were buildings of a considerable size and were in a prime location on the Market Place. Corbar View was leased out to the NHS and Eagle Parade was leased to the Buxton Volunteer Bureau.

Within Buxton, there were a number of service providers which would benefit from a more cohesive approach to the way in which services were delivered. The assets held by the Council, costs the authority approximately £400k per annum to run, had a back log maintenance liability of approximately £1m and hold the potential

to generate significant capital receipts from the sale of surplus land and buildings which the project could facilitate. The Kent's Bank complex could provide land for much needed housing and provide a capital receipt.

In light of the significant progress that had been made by the OPE, DCHS and the success of the partnership in securing the OPE funding, there was a requirement to implement a more formal arrangement between the key stakeholders. The recommended approach was the formation and governance of a partnership arrangement through a Memorandum of Understanding. The purpose of the MoU, was to record the parties mutual understanding and the objectives regarding the proposed Heath Hub, to work collaboratively and co-operatively, ensuring participation and commitment to taking part in an options appraisal/feasibility study. The Council would need to ensure that relevant consultation was undertaken prior to any decisions being implemented following the feasibility study into the viability of developing a joint multi-agency service hub.

The feasibility study will be funded from the OPE grant and would identify a potentially viable development scheme, including the associated sites, and a detailed business case in accordance with HM Treasury "Green Book" guidance. Where other requirements of this brief could be met, a further report would be produced.

RESOLVED to (1) undertake a feasibility study to consider the viability of developing a joint multi-agency service hub in Buxton, and for the Council to enter into a Memorandum of Understanding (MoU) with the partnership organisations involved; and

(2) receive a further report when the results of the feasibility study are available.

170/18 GRANT FUNDING FOR JOG DERBYSHIRE AND DISTRICT AND BOROUGH COUNCIL PHYSICAL ACTIVITY PROGRAMMES The Director of Public Health sought approval for grant funding of physical activity services across Derbyshire for two years commencing on 1 September 2018, and to agree a backdated extension of existing physical activity grant funding for services delivered by District and Borough Councils from 1 April to 31 August 2018.

To enable Derbyshire residents to live physically active lives, and in support of Priorities identified in the Council Plan, Public Health was proposing the following investment in physical activity services from 1 September 2018:

(1) Jog Derbyshire

Jog Derbyshire was a programme that worked with people in communities to support them to become more active through jogging. It currently ran 137 sessions every week and had over 6,500 members. New groups were being set up all the time and there were plans in development to expand some of the existing groups, for example by starting running groups for children and young people. Jog Derbyshire was currently run by the Community Sports Trust (CST).

Public Health proposed that the County Council continued to grant fund this initiative with £0.050m a year for two years from 2018-19. The focus of this funding would be to get new people into jogging through setting up groups in different communities and new settings such as workplaces. This funding would also require the CST to move towards a self-sustainable model of delivery over time to ensure the programme continues beyond the life of the grant funding.

(2) District and Borough Councils Physical Activity Funding

The District and Borough Councils had historically delivered a number of grant funded physical activity programmes. Public Health was proposing to grant fund the following exercise referral, Community Innovation Fund, Walk Derbyshire and looked after children programmes from 1 September 2018, to enable people in Derbyshire to become more physically active, further details of which were presented.

The total proposed investment in programmes to be delivered by District and Borough Councils was £0.500m in 2018-2019 and £0.435m in 2019-20. The allocation to each Council was calculated based on the population size and the under-75 mortality rate as detailed below.

District/ Borough	2018-19 Allocation	District/ Borough	2018-19 Allocation
Amber Valley	£76,034	Erewash	£78,026
Bolsover	£65,989	High Peak	£51,790
Chesterfield	£95,099	North East	£53,792
Derbyshire Dales	£32,060	South Derbyshire	£47,210

Each District and Borough Council would have some flexibility in how they distribute their grant funding allocation across the four programmes, to allow use of knowledge and expertise of working with local populations to inform programme development.

The District and Borough Councils were well placed to deliver these programmes because they had access to leisure facilities spread across Derbyshire, through which programmes such as Exercise Referral could be delivered. Additionally, as they had been delivering a similar programme (Health Referral) since December 2014, some of the staff within these organisations already had the specialised skills required to support people in an Exercise Referral programme.

Through their role in Strategic Leadership for physical activity in Derbyshire, Active Partners Trust (APT) would play a key part in supporting the delivery of these programmes of work. For example, APT would work with the District and Borough Councils to better understand the needs of local populations, to inform the initiatives developed as part of the Community Innovation Fund.

The District and Borough Councils had been delivering Health Referral and Walking for Health programmes across Derbyshire since December 2014. These programmes aimed to support adults to achieve healthier lifestyles across Derbyshire, decreasing physical inactivity and sedentary behaviour by equipping individuals with the knowledge, skills, confidence and self-efficacy to sustain behaviour change. The focus of provision was in areas with the highest prevalence of physical inactivity.

To avoid a gap in service provision between 1 April and 31 August 2018 the Director of Public Health was requesting to backdate an extension to the existing agreements, to start on the 1 April 2018 for a period of five months. The financial value of this extension was £0.154m. These agreements enabled District and Borough Councils to continue to play a key role in supporting vulnerable Derbyshire residents to increase their physical activity levels to enable them to live healthy lives. It would also help to prevent the loss of skilled staff from the District and Borough Leisure Services. These organisations were not be providing services for Public Health which could be deemed to be competing with profit making organisations in the County.

RESOLVED to approve (1) the award of grant funding of £1.035m over a twenty four month period to the District and Borough Councils and the Community Sports Trust in order for them to support the Public Health priority of increasing physical activity levels across Derbyshire; and

(2) a backdated extension of the existing grant agreement with District and Borough Councils to deliver Physical Activity Services (Health Referral and Walking for Health) from 1 April to 31 August 2018, with a value of £0.154m.

171/18 CHILDREN'S SERVICES CAPITAL PROGRAMME 2017-18 – SECTION 106 ALLOCATIONS (Young People) The Strategic Director – Children's Services informed Cabinet of the receipt of recent Section 106 developer contributions and sought approval for the allocation of those contributions to projects in line with the individual Section 106 agreements.

Appendix A to the report detailed the S106 contributions that had been received by the Authority or were available to claim from the District/Borough Councils and the schools that were to benefit from the investment, together with the planned projects.

In addition, there was an amendment to be made to previously approved S106 funding in relation to 'Land at William Nadin Way, Swadlincote'. The amount of £192,056.77 was allocated to Stanton Primary School on 5 October 2017. However, a revised figure of £41,448.33 would be allocated to the School in line with the primary contribution and the remaining balance of £150,608.44 would be allocated to The Pingle School in line with the secondary contribution. The secondary contribution would be reported to Cabinet at a later date once a project had been identified.

RESOLVED to (1) note the receipt/availability of S106 funding and approve allocations to the projects detailed in Appendix A to the report, along with the correction to the allocation for Stanton Primary School; and

(2) approve that where appropriate, procurement exercises be undertaken to commission services and undertake works associated with the schemes.

172/18 EXCLUSION OF THE PUBLIC FROM THE MEETING RESOLVED that the public be excluded from the meeting during the consideration of the remaining items on the agenda to avoid the disclosure of the kind of exempt information detailed in the following summary of proceedings.

SUMMARY OF PROCEEDINGS CONDUCTED AFTER THE PUBLIC HAD BEEN EXCLUDED FROM THE MEETING:

1. To consider Minority Group Leaders' Questions (if any).
2. To confirm the Exempt Minutes of the meeting of Cabinet held on 17 May 2018.
3. To receive the Exempt Minutes of Cabinet Member meetings as follows:-
 - (a) Health and Communities – 14 May 2018
 - (b) Council Services – 17 May 2018
 - (c) Adult Care – 24 May 2018
4. To consider exempt reports as follows:-
 - (a) Contract for the Supply of Externally Hosted Live Online Lessons, Asynchronous Learning and Associated Services – Strategic Director Children's Services (contains information relating to the financial or business affairs of any particular person (including the Authority holding that information))
 - (b) Extension of the Contract for Supply and Delivery of Fresh Produce and Potatoes – Strategic Director Children's Services (contains information relating to the financial or business affairs of any particular person (including the Authority holding that information))