

DERBYSHIRE COUNTY COUNCIL

CABINET

21 January 2014

**Joint Report of the Strategic Director for Children & Younger Adults and
the Strategic Director - Economy, Transport and the Environment**

**Education Response to Housing Growth in South Derbyshire – (Children
and Young People)**

1. Purpose of Report

To seek Cabinet approval to initiate planning for the expansion of the education service in South Derbyshire as set out in this report.

2. Information and Analysis

- 2.1.** South Derbyshire District Council, Derby City Council and Amber Valley Borough Council are working in partnership to prepare aligned Local Plans. Together, the three Council's Local Plans will deliver 35,354 new dwellings across the Derby Housing Market Area by 2028. South Derbyshire District Council began preparing its Local Plan in 2009 and, following a number of rounds of consultation, published its Draft Local Plan – Part 1 in September 2013.
- 2.2.** For South Derbyshire, the Draft Local Plan proposes 13,454 new dwellings, of which 1,756 have already been built. Additional land for housing development and supporting infrastructure needs to be planned for to deliver the remaining 11,698 dwellings. Derby City Council cannot meet its own housing needs within the City boundary and is looking to South Derbyshire and Amber Valley to help address its shortfall. As a result, the Draft Local Plan identifies strategic housing sites (some of which have existing permissions) in South Derbyshire on the edge of Derby to provide a total of around 6,500 dwellings in the Derby Urban Area from 2008 to 2028.. The Draft Local Plan also proposes around 3,500 dwellings in Swadlincote and villages in South Derbyshire.
- 2.3.** This housing growth will have a significant impact on infrastructure, including education. Officers have been liaising closely with planning officers at Derby City Council and South Derbyshire District Council in assessing the possible impact of this proposed

housing growth. A plan showing the location and names of the proposed strategic housing sites in the Derby Urban Area is included at Appendix 1.

- 2.4.** A list of the developments in the Derby Urban Area, showing their location, secondary normal area, number of dwellings and the number of primary and secondary pupils they are expected to produce is attached at Appendix 2. This shows that there will be a need for the following numbers of new places to accommodate housing growth in the Derby Urban Area.

Total number of new places required by phase and location	Derby City	Derbyshire County Council	Total
Primary	1040	1597	2637
Secondary (inc. 16+)	966	1630	2596
Total	2006	3779	5475

- 2.5.** New education provision on this scale raises a number of issues around funding, timing, impact on existing provision and so on. Not all questions can be answered currently as further development work and consultation is required to bring forward detailed proposals.

- 2.6.** Government policy is that where new education places are required as a consequence of housing development, these places should be funded by the developers. The Department for Education sets a guide cost for places in each area. For Derbyshire, the figures are as follows:

- Primary £11,399.01
- Secondary £17,176.17
- Post 16 £18,627.90

Secondary Education

- 2.7.** As indicated above, around 1600 secondary places (including 16+) will be required for Derbyshire pupils. These students will be distributed across the following normal areas of existing schools.

School	Type	Location	Number of places
John Port	Academy	Derbyshire	706
Chellaston	Academy	Derby City	393
City of Derby (Sinfen)	Academy	Derby City	123

Noel Baker	Community	Derby City	409
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All of these schools are either currently full or nearly full or are projected to fill over the next few years due to the rising birth rate in the city and county, before any impact from new housing is taken into account. Furthermore, Derby City has informed the Authority that there is very limited capacity to expand the city schools to meet demand from housing.

- 2.8.** John Port School has indicated that it is prepared to consider expansion, subject to further analysis and funding being available. It is proposed that the Authority discuss this with John Port to assess the extent to which it can expand to meet demand.
- 2.9.** Even with some expansion of John Port School, this will not be sufficient to meet the full need for places identified above. One or two new secondary schools will be required. The first requirement is to identify possible sites. It is proposed that the possibility of securing secondary sites is explored with the developers. The aim would be to identify a number of options with a good geographical split across the main area of housing growth on the edge of Derby City. In addition to the development sites, there is a community group in Melbourne that is promoting the option of a secondary school in that village. Melbourne is currently served by Chellaston Academy. Given this campaign it is proposed to explore this option, alongside the others above.
- 2.10.** Once it is established which of the above options are feasible, and what the implications of each option would be, Cabinet will need to choose a preferred option. This decision will be preceded by a consultation with the communities and stakeholders concerned. The following timescale is proposed:

Initial options evaluation	January – March 2014
Consultation on the viable options and the criteria to be used to select a preferred option.	May – June 2014
Selection of preferred option	July 2014
Initiation of competition for promoters of new schools	September 2014

- 2.11.** The South Derbyshire Local Plan is due to be submitted for Examination in Summer 2014 with the Examination in Public expected in Autumn 2014. South Derbyshire District Council expects to then adopt the Local Plan in early 2015. The above timetable aligns with the preparation of the Local Plan.
- 2.12.** Where a new school is needed, the Authority is required by the Education and Inspections Act 2006 to seek proposals for the establishment of an Academy.

Primary Education

- 2.13.** The County Council works on the basis that where a development is of 1,000 houses or more, it would require a new primary school. Below this level it is normally appropriate to expand existing schools. However, if existing primary schools are unable to expand, new schools may be required. The table at Appendix 3 sets out a possible pattern of primary school expansion. Where primary school expansions are required, feasibility studies need to be carried out to assess the implications. It is proposed to consult informally with governing bodies, prior to carrying out a formal consultation on a future pattern of schooling for this area of South Derbyshire. It is proposed that this work take place on a similar timescale to that set out in paragraph 2.9, with the exception of the new school at Hilton that will need to advance more quickly as set out in a separate report.

3. Financial Considerations

- 3.14.** The County Council has a policy for seeking contributions from developers via Section 106 Agreements to provide additional capacity where needed as set out in paragraph 2.5. This funding has proved sufficient in the past to provide extensions of schools. However, the scale of development as set out in this report is much greater and we have to secure sites from developers in addition to contributions to buildings. In addition, where the viability of development is limited, the provision of school places will need to be balanced by the District Council alongside other competing priorities such as affordable housing and transport improvements. Nevertheless, the County Council can take the view that the capital cost of these changes to school organisation should be met by the developers who are creating the need for places. This funding would be sought via Section 106 Agreements or, should South Derbyshire District Council choose to adopt one, a Community Infrastructure Levy.
- 3.15.** The Department for Education requires local authorities to *'make provision in their growth funds to support increases in pupil numbers relating to basic need. This relates to per pupil revenue*

funding in addition to all funding for pre-opening development costs and post-opening funding required to address diseconomies of scale until a school reaches full capacity.' (The academy / free school presumption July 2013, DFE). The Authority will develop an understanding of these costs alongside the feasibility studies into the capital works required.

3. Legal Considerations

The Education and Inspections Act 2006 requires Local Authorities to seek proposals to establish an Academy where it thinks there is a need for a new school in its area.

4. Other Considerations

In preparing this report the relevance of the following factors has been considered:- prevention of crime & disorder, equality of opportunity, environmental, health, legal & human rights, human resources, property and transport considerations.

5. Is it necessary for the call-in period to be waived in respect of the decisions being proposed in the report? No

6. Background Papers

These are held on file in the CAYA Development Section

7. Key Decision No

8. Officer Recommendation

- 8.1.** That Cabinet notes the requirement to expand primary and secondary education in the areas affected by proposed housing development as described in this report;
- 8.2.** That Cabinet authorises officers to seek funding contribution from developers to meet the capital costs that are required.
- 8.3.** That Cabinet authorises feasibility studies and informal consultation with schools on the potential changes outlined in this report.
- 8.4.** That Cabinet notes the requirement for new schools and the process involved.
- 8.5.** That Cabinet agrees to receive a further report relating to possible sites for new schools and funding options.

Ian Thomas, Strategic Director - Children & Younger Adults
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Appendix 2 - Proposed Housing Sites

Areas	Catchment Area	Site Reference	Site Name	Authority	Proposed Number of Dwellings	Proposed Number in plan period (2008-2028)		Est. Primary Pupils	Est. Secondary Pupils 11-16	Est 16+ total	Secondary total inc 16+
Chellaston/Boulton Moor	Chellaston Academy	DER/0155	Land off Holmleigh Way	Derby City	45	45		13	9	3	12
Chellaston/Boulton Moor	Chellaston Academy	DER/0166	Regal Gate	Derby City	16	16		4	3	1	4
Chellaston/Boulton Moor	Chellaston Academy	DER/0022	Woodlands Farm	Derby City	60	60		17	12	4	16
Chellaston/Boulton Moor	Merrill Academy	DER/0006	Glossop Street	Derby City	95	95		27	19	6	25
Chellaston/Boulton Moor	Merrill Academy	DER/0008	Nightingale Road (Former Works)	Derby City	400	400		112	80	24	104
Chellaston/Boulton Moor	Merrill Academy	DER/0009	Nightingale Road (Car Park)	Derby City	30	30		8	6	2	8
Chellaston/Boulton Moor	Merrill Academy	DER/0011	RR Elton Road	Derby City	100	100		28	20	6	26
Chellaston/Boulton Moor	Merrill Academy	DER/0134	Elton Road/Crowshaw Street	Derby City	15	15		4	3	1	4
Chellaston/Boulton Moor	Noel-Baker School	DER/0116	Coleman Street	Derby City	16	16		4	3	1	4
Chellaston/Boulton Moor	Noel-Baker School	DER/0105	Boulton Moor East	Derby City	800	800		224	160	48	208
Chellaston/Boulton Moor	Noel-Baker School	DER/0176	Fellow Lands Way	Derby City	200	200		56	40	12	52
Mickleover	Murray Park School	DER/0160	Mackworth College Green Wedge	Derby City	220	220		62	44	13	57
Mickleover	Murray Park School	DER/0143	Bramblebrook House	Derby City	50	50		14	10	3	13
Mickleover	Murray Park School	ER/0021 & DER/002	Mickleover Sports (Onslow) &Onslow Road, M	Derby City	200	200		56	40	12	52
Mickleover	Murray Park School/John Port School	DER/0018	Hackwood Farm, Mickleover	Derby City	400	400		112	80	24	104
Sinfin	City of Derby Academy	DER/0035	Bosworth Avenue	Derby City	14	14		4	3	1	4
Sinfin	City of Derby Academy	DER/0051	Sunnyhill Infant/Junior	Derby City	153	153		43	31	9	40
Sinfin	City of Derby Academy	DER/0169	The Knoll, Stenson Road	Derby City	20	20		6	4	1	5
Sinfin	City of Derby Academy	DER/0118	Sinfin Lane & Goodsmoor Road	Derby City	700	700		196	140	42	182
Sinfin	City of Derby Academy	DER/0104	Wragley Way	Derby City	180	180		50	36	11	47
Chellaston/Boulton Moor	Chellaston Academy	S/0220	Chellaston Fields	Derbyshire County Council	500	500		100	75	30	105
Chellaston/Boulton Moor	Chellaston Academy	S/0173	Land west of Holmleigh Way	Derbyshire County Council	150	150		30	23	9	32
Chellaston/Boulton Moor	Noel-Baker School		Boulton Moor Planning Inquiry	Derbyshire County Council	1058	1058		212	159	63	222
Chellaston/Boulton Moor	Noel-Baker School	S/0041	Boulton Moor Phase 3	Derbyshire County Council	190	190		38	29	11	40
Chellaston/Boulton Moor	Noel-Baker School	S/0072	Boulton Moor Phase 2	Derbyshire County Council	700	700		140	105	42	147
Mickleover	John Port School	S/0080	Hackwood Farm, Mickleover	Derbyshire County Council	290	290		58	44	17	61
Sinfin	Chellaston Academy	S/0090a & b	Wragley, Way Sinfin	Derbyshire County Council	1086	658		217	163	39	202
Sinfin	John Port School/Chellaston Academy	S/0090	Wragley, Way Sinfin	Derbyshire County Council	358	217		72	54	13	67
Sinfin	John Port School	S/0121	Wragley, Way Sinfin	Derbyshire County Council	504	305		101	76	18	94
Sinfin	City of Derby Academy	S/0206	Stenson Fields Allocation	Derbyshire County Council	98	98		20	15	6	21
Sinfin	City of Derby Academy		Stenson Road Conjoined Inquiry	Derbyshire County Council	487	487		97	73	29	102
South Derbyshire	John Port School	S/0231	Primula Way	Derbyshire County Council	500	500		100	75	30	105
South Derbyshire	John Port School		Highfields Farm Conjoined Inquiry Site	Derbyshire County Council	987	987		197	148	59	207
South Derbyshire	John Port School	S/0034	Hatton*	Derbyshire County Council	400	400		80	60	24	84
South Derbyshire	John Port School		Willington Road, Etwall*	Derbyshire County Council	100	100		20	15	6	21
South Derbyshire	John Port School		Longlands, Repton*	Derbyshire County Council	100	100		20	15	6	21
South Derbyshire	John Port School		Hilton Depot*	Derbyshire County Council	375	375		75	56	23	79
South Derbyshire	Chellaston Academy		Aston Hospital Site*	Derbyshire County Council	100	100		20	15	6	21
Overall totals					11697	10929		2637	1940	656	2596
Derby City totals					3714	3714		1040	743	223	966
Derbyshire County Council totals					7983	7215		1597	1197	433	1630