

MINUTES of a meeting of **CABINET** held on 20 February 2012 at County Hall, Matlock.

PRESENT

Councillor S A Spencer (in the Chair)

Councillors J A Allsop, J P Harrison, Mrs C A Hart, C W Jones, B Lewis, M V Longden and K L Parkinson.

Councillor S Flitter also attended.

An apology for absence was submitted on behalf of Councillor A I Lewer.

49/12 ISSUES RAISED BY THE MINORITY GROUPS

Councillor S Flitter raised the following:

Digital Derbyshire – Draft Local Broadband Plan – This was a very important issue which was fully supported. A copy of the draft plan was requested, along with clarification of the position in respect of white areas in the County.

Revised Plan to Deliver the Strategy for Accommodation, Support and Care for Older People in Derbyshire – Councillor Flitter welcomed the report although he considered that the closure of care homes was not necessarily the answer to all the problems in the service. Councillor Flitter asked how the transition would be managed and was a Members' briefing session going to be arranged to provide more detail on the proposals?

50/12 MINUTES RESOLVED that the non-exempt minutes of the meetings of Cabinet held on 24 and 31 January 2012 be confirmed as correct records and signed by the Chairman.

51/12 CABINET MEMBER MEETINGS RESOLVED to receive the non-exempt minutes of Cabinet Member meetings as follows:-

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|----------------------------|----------------------------------|
| (a) Education | - 16 January 2012 |
| (b) Highways and Transport | - 24 January and 7 February 2012 |
| (c) Finance and Management | - 27 January 2012 |
| (d) Regeneration | - 7 February 2012 |
| (e) Young People | - 7 February 2012 |

52/12 THE PUBLIC HEALTH OUTCOMES FRAMEWORK FOR ENGLAND 2013/16 The Strategic Director – Policy and Community Safety informed Cabinet of the Public Health Outcomes Framework for England

2013/16 which was published on 23 January 2012, including the implications for the County Council.

The Framework was one of a series of policy updates that set out what the Government wanted to achieve in the new and reformed Public Health system. It set out how the new system would embody localism, as local government takes on the key responsibility for improving the health of local populations, including reducing inequalities in health.

The Framework sets out the new health system from local to national level and introduced the overarching vision for public health, the outcomes that needed to be achieved and the indicators that needed to be used to assess progress. The Framework also identified the broad range of opportunities to improve and protect health across the life course and to reduce the inequalities in health that still persisted. Appendix A showed a summary of the Framework in graphical form. The Framework focused on two high level outcomes of increased life expectancy and reduced differences in life expectancy and healthy life expectancy between communities.

Although information on the performance of these outcomes would be available, it might take many years before improvements could be demonstrated, therefore a set of support and public health indicators that helped show performance on a year by year basis had been developed. These indicators were grouped into four domains:

- Improving a wider determinants of health;
- Health improvement;
- Health protection;
- Health care, public health and preventing premature mortality.

The list of indicators for each domain was detailed in Appendix B to the report. The report also provided details of the Health Premium and also progress of the Public Health transition to the Council.

RESOLVED that (1) the publication of the Public Outcomes Framework 2013/16 and the implications for the County Council be noted; and

(2) further reports be brought to Cabinet as more details about the Public Health system were published.

53/12 LONG SERVICE AWARDS The Director of Human Resources sought approval for a series of presentation evenings to recognise those employees of the Council who had been employed continuously for 25 years and 40 years.

The estimated cost of the long service awards would be approximately £92,000 which could be met from within existing budgets. Employees would

receive a meal for the recipient and one guest, gift vouchers of £100 for 25 years continuous service and £250 for 40 years continuous service and the choice of a commemorative gift and framed long service certificate.

HM Revenue and Customs had outlined the criteria which must be met by the Authority to prevent any tax or National Insurance implications by awarding employees gift vouchers.

RESOLVED (1) the arrangements for the presentation evenings be approved as detailed in the report; and

(2) the events be considered as an approved duty for the purpose of the Members' Allowances Scheme (Travel and Subsistence).

54/12 DIGITAL DERBYSHIRE – DRAFT LOCAL BROADBAND PLAN

Cabinet considered a joint report of the Strategic Director – Policy and Community Safety and the Director of Finance on progress on the draft Local Broadband Plan for submission to the Government's Broadband delivery arm BDUK, by the end of February 2012 and to approve proposals to meet the match funding requirements.

BDUK had allocated Derbyshire County Council an indicative sum of £7.39m, subject to a matching amount being found locally, to deliver the objectives in identified 'white areas' across Derbyshire where there was limited or no broadband provision delivered by the market. In order to access the BDUK allocation, the Council must submit a Local Broadband Delivery Plan and as a result the Council were working closely with the appointed consultants SQW Ltd to produce the Plan to meet BDUK requirements. This would ensure that the Council could progress through to the procurement phase of the programme.

BDUK had indicated that they required the submission of a draft Plan by the end of February 2012 to assess progress and provide comment before the final Plan was signed off and submitted by the end of April 2012. It was proposed that the final Plan be submitted in advance of the deadline to be a front runner and, in view of the timescales, it was proposed that the Cabinet Member for Regeneration be authorised to approve the final submission.

At the budget meeting of the Council of 1 February 2012, approval was given for a one-off contribution of £1.056 million towards the match funding of the grant allocation as a priority growth item. This left £6.334m to be found from other funding sources and it was clear from the timescales that this would be difficult to secure from other sources until the procurement phase was entered.

The most straight forward option was for the Council to commit to match funding from reserves by way of underwriting the programme. Although it was

unlikely that the Council would need to fund the whole of the current shortfall itself, this was a Council priority to boost local economic growth and to ensure that the Plan could proceed. BDUK had indicated that this would be an acceptable approach in order to unlock investment.

RESOLVED that (1) the progress on the development of the Draft Local Broadband Plan be noted;

(2) the underwriting of £6.334m towards the programme, in addition to the previously approved £1.056m, to secure the BDUK grant allocation of £7.3m be approved, noting the potential impact on the General Reserve;

(3) the Cabinet Member for Regeneration be authorised to approve the Local Broadband Plan Submission to BDUK;

(4) efforts continue to be made to secure external finance from partners and other funding streams to limit the Council's financial contribution to the programme; and

(5) further reports on progress be submitted to Cabinet.

55/12 REVISED PLAN TO DELIVER THE STRATEGY FOR ACCOMMODATION, CARE AND SUPPORT FOR OLDER PEOPLE IN DERBYSHIRE The Strategic Director – Adult Care sought Cabinet approval for a revised plan to deliver the strategy for accommodation, care and support for older people in Derbyshire which involved investment in Specialist Community Care Centres and Extra Care housing developments which would overtime, replace the majority of the existing County Council homes for older people. The strategy was under pinned by an overall investment worth £200m at current values in accommodation care and support for older people.

The overwhelming conclusions from various policy documents on Adult Care was that better and more cost effective outcomes for older people could be achieved through a coherent framework of prevention services to support independent living by providing more choice and control through personalised care services.

Agreement to build the first Specialist Community Care Centre in Middlecroft, Staveley, was given in January 2008 and Cabinet also agreed an application for PFI credits to the Department of Health for a further four Specialist Community Care Centre developments. Cabinet approval was also given for the development of a Specialist Community Care Centre combined with Extra Care housing in Swadlincote. In March 2009, Cabinet agreed to proceed with the preparation and outline business cases for the Department of Health for Social Care PFI credits for Specialist Community Care Centres at a value of £66.8m.

Cabinet agreed in September 2009 for consultation to be undertaken on the vision, outcomes and benefits of the accommodation, care and support strategy for older people in Derbyshire. The consultation was broad ranging and included consultation with residents, residential care homes and day centres for older people, relatives/carers, and staff within units. The consultation set out that the Council's desire was to develop Residential and Community Care Centres and add to the existing number of extra care housing schemes to replace older homes and services. In August 2010, Cabinet received details of the positive feedback on the first phase of consultation on the development of the Strategy and Cabinet agreed that the second stage consultation take place as the proposals were brought forward, on the potential impact of individual proposals for specific homes for older people as well as day care centres, details of which were presented in the report.

The final outline business case was positively reviewed by the Department of Health and the Council was encouraged to make an application for a further £3m PFI credits to support land assembly. The Council had been advised in April 2011 that the PFI credit funding would not be continuing following the Comprehensive Spending Review in the autumn of 2010.

The subsequent review of the Plan provided an opportunity to expand the model to include a choice of Extra Care housing for those who currently only had the option of independent sector residential care. The revised model reconfigured the resources and services contained within the original plan with an additional 1,000 units of Extra Care housing. The revised plan would therefore replace the major part of the current stock of additional residential care run by the County Council with Specialist Community Care Centres and extended access to Extra Care housing throughout Derbyshire. The key features of the revised model involved;

- Consolidation of the specialist dementia services into a reduced number of Community Care Centres, giving optimal possible coverage across the County;
- Use of geographically spread Extra Care schemes to locate specialist services as part of a more dispersed hub and spoke model of provision that would previously have been delivered through eight Community Care Centres;
- An increased range of agreements with partner agencies to deliver health and wellbeing zones.

The provision in the revised plan would comprise;

- 4 Specialist Community Care Centres providing:
 - 4 health and wellbeing zones

- 4 day care services accommodating a total of 80 people at any one time
- 64 long term dementia beds
- 32 respite beds and
- 32 intermediate care beds

In addition to the two centres at Staveley and Swadlincote, it was proposed to locate the additional centres at a site adjacent to the Whitworth Hospital at Darley Dale, and at the Florence Shipley residential home in Heanor (the latter being dependent on the outcome of the consultation on the proposed closure of this home).

- 2 geographically dispersed Specialist Community Care Centres covering the Ashbourne and the west Derbyshire Dales area, and the High Peak area providing, on a networked basis:
 - 2 health and wellbeing zones
 - 3 day care centres accommodating a total of 55 people at any one time
 - 20 long term dementia beds
 - 10 respite beds and
 - 8 intermediate care beds, (with provision of intermediate care in Ashbourne through St Oswald's hospital)
- 8 additional health and wellbeing zones provided through the health and wellbeing strategy
- Approximately 1600 Extra Care apartments across 27 sites (1583 in current plan, 88 of which would be used for residential care). Some of these sites would incorporate elements of the dispersed Specialist Community Care Centres in High Peak and the west of Derbyshire Dales. Some would incorporate elements of the service capacity contained within the original plan. These are summarised below:
 - 7 schemes with day care facilities for a total of 140 people at any one time
 - 1 scheme providing 8 units of respite care
 - joint investment in 2 schemes providing 16 intermediate care apartments), and
 - 3 schemes providing 48 apartments for specialist long term dementia care (32 provided by the independent sector).
- 4 current DCC homes for older people providing 129 beds including a range of traditional long term beds and 24 short term beds.
- In addition to the above, discussions and negotiations are on-going with health partners and particularly Derbyshire Community Health Services on

the inclusion of NHS provision and investment within a number of the proposed developments. These will be the subject of further reports to Cabinet as the proposals are developed.

Details were presented in respect of the site and land assembly to deliver the revised plan and deliver the strategy for accommodation care and support and the procurement options and timescales for the specialist community care centres. Details were also presented in respect of the consultation arising from the proposed Plan, along with the governance arrangements and the Communication Strategy.

Details of the cost and income for the proposals was contained at Appendix C to the report. The gross cost and anticipated receipts were estimated based on the most accurate information available at the time and may vary as market conditions change. As costs were firmed up, further reports will be submitted to Cabinet as necessary.

The net cost to the Council was anticipated to be approximately £37m with a related private sector investment worth £150m at current value. The capital investment of £37m would result in an annual £2.4m financing charge.

Details of the revenue budget were set out at Appendix D to the report which showed that the proposed care model for the accommodation, care and support strategy would be delivered within existing Adult Care revenue resources. The extra care and housing related support costs covered four specialist community care centres, twenty seven extra care sites, incorporating both short and long term beds, four homes for older people and eight day centres to be incorporated within the new Extra Care schemes. Overall the financial model shows £1.4m on revenue expenditure, but the inclusion of the financing charge would result in a net increase in cost. Without this investment however, there would be limited opportunity for the County Council to prevent the future costs associated with the delivery of the current service model from escalating beyond the limits that DCC could resource.

It was noted that two Equality Impact Assessments had been undertaken in preparation of the original PFI capital investment project. The outcome of the assessments had underpinned the work undertaken to identify appropriate sites in the revised plan to deliver the accommodation, care and support strategy and specific issues raised had been included in the draft specifications for building designs and service models. An updated assessment had been completed in February 2012 for the accommodation care and support strategy including the potential for home closures and the impact this would have on affected persons, details of which were presented at Appendix C to the report. Assessments for specific services to be commissioned and decommissioned would be undertaken on a case by case basis and would take into account the responses to the consultation process carried out as part of the consultation on the revised plan to deliver the strategy.

RESOLVED that Cabinet (1) Approves the revised plan to deliver the strategy for accommodation, care and support for older people in Derbyshire;

(2) Approves the commitment of the Capital Investment required for this strategy, which was approved within the Capital Plan for 2012/13 by the Council on 1st February 2012;

(3) Notes that Stage 2 consultation will be undertaken with relevant parties where they are affected by specific proposals to implement the revised plan, as set out in paragraph 2.11 of this report, with immediate priorities for consultation being those identified in section 2.11.2;

(4) Notes that further reports will be submitted to Cabinet following the Stage 2 consultations. These reports will include alternative options if it is considered inappropriate to proceed with any specific proposal as a result of the consultation;

(5) Notes that the responses to consultation on the proposals within the revised plan will have regard to the Equality Impact Assessment and will inform Equality Impact Plans;

(6) Approves the purchase of land adjacent to Whitworth Hospital at Darley Dale for the purpose of developing a Community Care Centre on this site, subject to Heads of Terms being agreed by the Director of Property Services;

(7) Approves the acquisition of other sites not currently in the ownership of Derbyshire County Council, required for Extra Care developments as set out in this report. These acquisitions will be subject to detailed Heads of Terms being agreed by the Director of Property Services;

(8) Approves the proposals for the procurement of Community Care Centres as set out in section 2.9 of this report, with the location of the proposed Community Care Centre in the Erewash, Long Eaton and Amber Valley area being subject to the outcome of the stage 2 consultation on the proposed closure of the Florence Shipley home;

(9) Approves the proposals for the procurement of Extra Care Housing as set out in section 2.10 of this report, with the final locations being subject to the outcome of site specific consultation as set out in section 2.11 of this report; and

(10) Notes that further reports on the development and progress of the strategy will be submitted in due course, including proposals for NHS investment and facilities on specific site developments.

56/12 **LOCAL AUTHORITY PRE-16 CAREERS SERVICES** This report had been withdrawn.

57/12 **EXCLUSION OF THE PUBLIC RESOLVED** to exclude the public from the meeting during the consideration of the following items to avoid the disclosure of exempt information.

SUMMARY OF PROCEEDINGS CONDUCTED AFTER THE PUBLIC HAD BEEN EXCLUDED FROM THE MEETING

- (1) Confirmation of the exempt minutes of the meeting of Cabinet held on 31 January 2012.
- (2) Receipt of the exempt minutes of Cabinet Member Meetings as follows:
 - (a) Education - 16 January 2012
 - (b) Highways and Transport - 24 January and 7 February 2012
 - (c) Finance and Management - 27 January 2012
 - (d) Regeneration - 7 February 2012
- (3) Consideration of the report of the Strategic Director – Environmental Services on the Award of Passenger Transport Contract (PTU138) (Contains information relating to the financial or business affairs of any particular person, including the Authority holding that information).
- (4) Consideration of the report of the Strategic Director – Environmental Services on the Award of Passenger Transport Contract (PTU139) (Contains information relating to the financial or business affairs of any particular person, including the Authority holding that information)
- (5) Consideration of the report of the Strategic Director - Children and Younger Adults on the Decommissioning of the Transition Group (Contains information which is likely to reveal the identity of any individual)
- (6) Consideration of the report of the Strategic Director – Adult Care on Derbyshire Second Homes: Council Tax (Contains information relating to the financial and business affairs of any particular person, including the Authority holding that information).