

Agenda Item No. 7(i)

DERBYSHIRE COUNTY COUNCIL

CABINET MEETING

20 January 2015

Report of the Strategic Director – Economy, Transport and Environment

**PROPOSED CHANGE TO THE SCHOOL CROSSING PATROL SERVICE
(HIGHWAYS, TRANSPORT AND ENVIRONMENT)**

(1) **Purpose of Report** To seek Cabinet approval to consult on proposals to review the School Crossing Patrol (SCP) service.

(2) **Information and Analysis**

Context

The County Council is facing unprecedented cuts due to reductions in Government grants, inflation and greater demands on social care and services for vulnerable children. Cuts to the Council's budget of £157m are required over the next five years.

At the Cabinet meeting on 15 July 2014, Members were asked to note details of the five year provisional financial plan, along with a number of possible budget reduction measures, including a proposed cut to the SCP service.

Current Service

The SCP service is a long established service that helps children to cross the road on their way to and from school.

Derbyshire's SCP service currently operates at 189 sites throughout Derbyshire. Many of the sites are directly outside schools (usually serving an individual school). Other sites are on routes to schools and may assist children from a number of schools in the area, for example where they need to cross a busy road.

SCP's cross children from all types of schools, from nursery through to secondary. Many younger children are accompanied by adults but there are also a high number of unaccompanied children.

The duty hours vary (ranging from 4 hours 30 minutes to 13 hours 30 minutes per week) with an average of 6 hours 42 minutes per week over 39 weeks per annum. These duty times are based on school opening and closing times, and

are predominantly in the morning and afternoon with a limited number of sites that have lunchtime cover. Following a review of the National Guidance, last updated in 2013, the Council has been considering a more standardised, consistent approach in terms of hours in order to address historical differences between individual sites and to provide a more equitable level of provision across the service. This includes addressing the issue regarding the provision of lunchtime cover at 7 locations. The lunchtime service is now used by very small numbers of children, having been established when many more students went home at lunchtime. It does not provide a consistent service across the County, and is very difficult to justify at a time when resources are under pressure.

Provision of the service is not a statutory requirement, but the Road Traffic Regulation Act 1984 (amended by the Transport Act 2000) states that only persons appointed by, or on behalf of, the appropriate authority (outside Greater London this means either County or Unitary authority), are authorised to stop traffic at designated points.

Site Assessment

To inform the Council's work and consultation process officers have undertaken a full assessment of the current service provision in line with the recently updated nationally approved guidance, including the review of hours, as detailed above. As part of its deliberations, the County Council has also reviewed those locations which are served both by a SCP and a light-controlled or zebra crossing facility. There are 35 such sites.

As a result of these assessments it is proposed, subject to consultation that sites where a SCP operates, that is also served by a light-controlled or zebra crossing facility, will be withdrawn from the end of the summer term, July 2015. It is felt that the existence of such infrastructure to support children crossing the road in those locations is sufficient to ensure their safety and provide sufficient comfort to parents to allow their children to continue to walk to school.

It is also proposed, in line with other comparable local authorities, that any future site prioritisation will be based on the specific national criteria and guidance, alluded to earlier in this report, which is a calculation of PV^2 i.e. number of children crossing at the appropriate point compared with the number of vehicles (squared) during the busiest 30 minute period, taken both in the morning and afternoon peak periods. The guidance recommends that sites with fewer than fifteen children crossing during these periods should not be provided with a patrol, irrespective of the PV^2 calculation. The criteria also include a number of weighted local adjustment factors which are allocated according to the level of difficulty experienced by children at that location (see Appendix 1 for an example of this calculation). This is represented in national

guidance issued by The Royal Society for the Prevention of Accidents (RoSPA) which states that the PV² value should reach 4 million.

Assessment of the County's 154 sites where no controlled crossing is in place shows that whilst 93 do meet national criteria, 42 which do not are currently provided with a patrol. A further 19 vacant sites, which are currently provided with temporary cover where possible, also do not meet the criteria.

Consideration has been given as to whether a service should cease to be provided at all 61 of these sites with immediate effect. However it is felt that there is a strong case for retaining the sites which are currently staffed for the time being as communities, and in particular parents, have come to rely on the service provided by the incumbent. It is therefore recommended that the national guidance be used as the proposed basis of determining future service provision, as set out below:

It is proposed, subject to consultation, that:

1. Any individual SCP site served by a light-controlled or zebra crossing facility be withdrawn, irrespective of whether they meet the above criteria, with effect from the end of the summer term, July 2015.

The number of sites proposed to be withdrawn based on this assessment therefore is 35. These sites are detailed in Appendix 2 to the report.

2. The hours of working will be aligned so that from the end of the summer term July 2015 lunch time cover will cease for those limited sites where this additional service is provided. This will affect 7 sites, set out in Appendix 5 to the report.
3. Current vacant sites, of which there are 19, that have been assessed as not meeting the national criteria, are not recruited to and therefore cease to have provision made by the Council.
4. Any sites that become vacant as a result of staff leaving, including the 42 currently identified as not meeting the criteria or, indeed requests for a new site, be reviewed against the above national criteria and guidance to inform whether that site should be recruited to or not. On this basis it would be expected that the number of patrols provided will fall over time.

Currently 93 of the sites meet the criteria, and can be found listed in Appendix 3 to the report.

The 61 sites, including the 19 sites mentioned above which do not meet the national criteria, can be found listed in Appendix 4 to the report. The 19 sites where it is proposed to cease to provide a Council service with immediate effect are identified separately within the appendix.

Whilst it is important to note the service is non-statutory and that ultimate responsibility for a child's safety, in terms of getting to/from school, lies with the parents/guardians, each school does have a School Travel Plan. These travel plans provide guidance on active travel and more general travel awareness, and will provide an element of confidence to children, parents and the schools themselves. The County Council will encourage schools to re-visit these plans and work with relevant stakeholders, including parents/guardians, in order to provide elements of mitigation where this is deemed appropriate.

In summary, it is further proposed that an annual review of all sites be undertaken to ascertain their continued viability. This review will also take into consideration any new service requests received.

Consultation Process

The consultation process will provide the Council with a greater understanding and insight into the impact of a reduced SCP service and give consultees the opportunity to respond on the proposals for a reduced service prior to any decision being made.

Consultation will take place in line with the Council's commitment to transparent decision making, with the aim of getting a better understanding of the implications of any proposed reduction in the SCP service for those affected and ensuring that all interested parties have an opportunity to comment on the possible changes.

The consultation process will include:

- Use of the Council's existing engagement mechanisms to ensure that input from users and non-users is secured as far as possible and that vulnerable groups are provided with the best opportunities for input.
- On-line and paper questionnaires, social media, face to face discussions and letters to key stakeholders.

The basis of the consultation will be focussed on the following proposals:

- The assessment process that has caused the Council to propose that a total of 35 sites are currently served by a light-controlled or zebra crossing facility and that these sites be withdrawn from service and the location of the sites identified as a consequence.
- The assessment process that has also caused the Council to propose that a total of 7 sites which currently provide lunchtime cover have this cover withdrawn from the end of the summer term July 2015 and the sites identified as a consequence. As children increasingly remain on school premises during the lunch break this cover is no longer required. A list of sites affected by the withdrawal of lunchtime cover can be found in Appendix 5 to this report.

- All current vacant sites (of which there are 19 – see Appendix 7) which have been subjected to an assessment and do not meet the national criteria. These will not be recruited to and so a service will not be provided by the Council. Whilst vacant sites not meeting the criteria will not be funded by the Council, this should not necessarily preclude them from being served by alternative, external sources of funding, although this would be dependent on consultation and discussions with the Council.
- Any sites that become vacant in the future will be reassessed against national guidance, including the 42 provisionally identified in appendix 4 and if they do not meet the required criteria, they will also not be recruited to and the council funded service will cease.
- Any requests for new sites will be subjected to the same assessment process and, if they do not meet the national Criteria, they again will not be recruited to.

Comments will therefore be invited as to the likely impact of this proposed reduction in service.

It is proposed the following consultees will receive communication alerting them to any proposed consultation process:

- Parents/guardians and children.
- Schools.
- Derbyshire County Council employees.
- General public.
- Parish Councils.
- Pre-school groups.
- Disabled parents and youth forums.

Consultation would take place over a minimum period of 12 weeks both during and outside term time.

The provisional consultation programme, which at this stage should be seen as a guide only, would be as follows:

- Winter 2014/2015. Consultation on a proposed reduction to the SCP service in 2015/16. This would be for a minimum of 12 weeks both during and outside term time.
- Spring/early Summer 2015. Evaluation of feedback and preparation of final proposal to Cabinet.
- Early/late Summer 2015. Cabinet report.
- Staff consultation process – 45 day period
- Autumn 2015. Review implementation.

This programme may need to be adjusted in the light of a further, more detailed Equality Impact Analysis.

(3) **Financial Considerations** The cost of providing a reduced service is estimated to be £540,000 i.e. a total of 135 sites at an approximate cost per site of £4,000.

It is proposed the total sum of £540,000 be sourced from the following:-

- £225,000 from the Public Health Resource Fund. This fund has been created following a re-alignment of public health budgets and an element of it has been made available to the Department to help mitigate against proposed cuts to its budget. A bid has been submitted to Public Health requesting this support and the outcome of this process is expected by February 2015. Bids need to demonstrate strong health benefits that align themselves to a wide variety of public health indicators. This fund, if granted, will be used to support the 93 sites listed in Appendix 3 to this report i.e. those that meet the national criteria.
- The remaining £315,000 will be met from existing departmental budgets and will be used to fund the remainder of the 93 sites plus those sites that are currently staffed but do not meet the national criteria. These 42 sites can be found listed in Appendix 4 to this report. However, pressures on departmental budgets are such that going forward it is this element of the service that would need to diminish over time by implementing the proposal to only fund vacancies for current, future or new sites that meet the national criteria.
- The cessation of lunchtime cover from the end of summer term July 2015 will generate savings of £10,080 per annum.

(4) **Legal Considerations** When making a decision in due course about these proposals the Authority will need to take account of the requirements of the Equality Act 2010. This requires the Council to have 'due regard' to the need to eliminate discrimination, harassment and victimisation and to advance equality of opportunity and fostering good relations, in the exercising of its functions. This need for 'due regard, specifically applies to all nine protected characteristics set out in the Act, including age and disability. A further, more detailed Equality Impact Analysis will form part of any subsequent report to Cabinet.

There is no legal requirement to provide an SCP service.

(5) **Human Resources Considerations** During the consultation process, a considerable amount of Officer time will be required to manage the process. This can be contained within existing resources.

(6) **Equality and Diversity Considerations** In parallel with this stage of the process an Equality Impact Analysis has been completed and can be found under Appendix 6. A further Equality Impact Analysis will be completed based on consultation feedback and will accompany the final report to Cabinet detailing the findings of this process. This will detail any adverse impact or potential further mitigation.

Other Considerations

In preparing this report the relevance of the following factors has been considered: prevention of crime and disorder, environmental, health, property and transport considerations.

(7) **Key Decision** No.

(8) **Call-In** Is it required that call-in be waived in respect of the decisions proposed in this report? No.

(9) **Background Papers** Cabinet Report of the Director of Finance – Provisional Financial Five Year Plan dated 15 July 2014 (Minute No. 242/14 refers). Officer contact details – Richard Lovell, extension 38192.

(10) **OFFICER'S RECOMMENDATIONS** That Cabinet:

10.1 Approves, as a basis for consultation, the proposed review to the School Crossing Patrol Service.

10.2 Approves the outline consultation programme as detailed in this report.

10.3 Notes the proposals to undertake a further Equality Impact Analysis based on consultation feedback to gain a better understanding of the impact of these proposals.

10.4 Agrees to consider a further report outlining the results of the public consultation and the Equality Impact Analysis, and to consider final proposals for the School Crossing Patrol Service based on these findings.

Mike Ashworth
Strategic Director – Economy, Transport and Environment

Appendix 1

Sample of PV² calculation with local adjustment factors added:

Skinner Street, Cresswell

162 vehicles and 105 children = $162 \times 162 = 26,244 \times 105 = 2,755,620$ Then local adjustment factors are added for the site which in this example are:

Children under 11 years of age +5

Crossing on a 'T' junction +1

This gives an adjustment factor value of +6

This is then multiplied by a mathematical formula prescribed in the guidance (a 10% compound multiplier) of 1.772.

$2,755,620 \times 1.772 = \mathbf{4,882,958}$ criteria met

The 10% compound multiplier used has been worked out by engineers and mathematicians and is a method generally accepted as a way of taking into account a range of physical factors in a mathematical formula.

Ranking	PV2	Site Ref	School(s) served	Crossing facility
Appendix 2				
Sites with light controlled Crossing or Zebra Crossing				
1	103048533	SWA39	Woodville Infant/Woodville Junior Schools	Puffin
2	99531468	SWA32	Newhall Community Junior/Newhall Infant and Nursery/The William Allitt Schools	Zebra
3	92404093	BEL51	Belper School/Pottery Primary School	Zebra
4	79932279	SWA31	Newhall Infant and Nursery/The William Allitt School	Zebra
5	77196705	STA20	Norbriggs Primary School	Pedestrian activated traffic lights
6	65402235	SWA06	Grange Primary School	Puffin
7	55319139	STA02	Killamarsh Infant and Nursery/Killamarsh Junior School	Zebra
8	52874796	CHE46	Hasland Junior School	Zebra
9	26058968	CLA20	Tibshelf Infant and Nursery School	Humped zebra
10	22977040	CHE31	Spire Infant and Nursery/ Spire Junior Schools	Humped zebra
11	22225544	SWA43	St George's CE (Controlled) Primary School	Puffin
12	21696364	STA01	Ridgeway Primary School	Zebra
13	18928000	BEL45	Charlotte Infant and Nursery/Granby Junior Schools	Humped zebra
14	17919683	SWA23	John Port/Willington Primary/Willington Nursery Schools	Zebra
15	14670423	BEL02	Charlotte Infant and Nursery/Granby Junior Schools	Zebra
16	11574148	BEL03	Cotmanhay Infant/Cotmanhay Junior Schools	Zebra
17	11090401	CHE22	Brampton Infant/Brampton Junior/Brockwell Junior Schools	Humped zebra
18	10616200	SWA52	Springfield Junior/Belmont Primary Schools	Zebra
19	9594002	CLA52	Grassmoor Primary School	Humped zebra
20	9563441	CLA17	Park House Primary School	Humped zebra
21	9479139	BEL34	Kilburn Infant and Junior School	Zebra
22	9089055	SWA36	Springfield Junior/Belmont Primary Schools	Zebra
23	8842925	BEL20	Loscoe Primary School	Puffin
24	8405808	HAY24	Hague Bar Primary School	Zebra
25	8039386	CLA37	John King Infant/Longwood Community Primary/ Kirkstead Junior Schools	Zebra
26	6813191	STA24	Creswell Infant/Creswell Junior Schools	Zebra
27	6795114	BEL08	Charlotte Infant and Nursery/Granby Junior Schools	Humped zebra
28	6209952	HAY46	Harpur Hill Primary School	Puffin
29	5332964	STA04	Killamarsh Infant and Nursery/Killamarsh Junior Schools	Zebra

30	4110491	BEL48	Cotmanhay Infant and Junior School	Zebra
31	3938425	CHE29	Hady Primary School	Puffin
32	2761150	CLA09	North Wingfield Primary School	Zebra
33	2562817	CLA11	Tupton Primary School	Zebra
34	2059555	CLA10	North Wingfield Primary School	Pelican
35	713618	CLA08	North Wingfield Primary School	Zebra

Appendix 3			
Meets criteria			
Ranking	PV2	Site Ref	School(s) served
1	111,885,884	BEL29	Howitt Infant and Junior School
2	63,383,731	SWA13	Harrington Junior/Parklands Infant and Nursery/Witsthorpe Community Schools
3	58,763,714	CHE45	Hasland Junior School
4	55,065,050	STA19	Mary Swanwick Community Primary School
5	55,014,189	CLA35	Croft Infant/Woodbridge Junior Schools
6	45,507,121	CHE34	Old Hall Junior School
7	45,350,789	CHE25	William Rhodes Primary School
8	40,745,903	SWA38	Granville Community School
9	40,687,127	BEL35	Horsley Woodhouse Primary School
10	37,530,524	SWA37	Belmont Primary School
11	36,655,758	SWA03	Firfield Primary School
12	34,809,160	CLA26	Glebe Junior School
13	32,568,538	BEL06	Field House Infant School
14	30,129,984	STA25	Inkersall Primary School
15	30,129,984	STA29	Gilbert Heathcote/Cavendish Junior Schools
16	28,655,018	HAY30	Furness Vale Primary School
17	23,846,273	CHE07	Holmesdale Infant/Stonelow Junior Schools
18	23,837,962	STA35	Brockley Primary School
19	20,214,267	BEL27	Turnditch Primary School
20	19,720,403	HAY17	Charlesworth Primary School
21	19,659,761	SWA48	Hilton Primary School
22	19,192,955	CLA04	Starkholmes Primary/Highfield Secondary Schools
23	19,163,559	CHE10	Dronfield Infant/Dronfield Junior Schools
24	17,955,442	SWA09	Sawley Infant and Nursery/Sawley Junior School
25	17,466,249	SWA35	Elmsleigh Infant/Springfield Junior/The Pingle Schools
26	17,050,261	STA39	Bolsover (CE) Controlled Junior/Bolsover Infant and Nursery Schools
27	16,543,072	BEL14	Ripley Infant/Ripley Junior Schools
28	15,748,345	BEL47	Chaucer Infant and Nursery/Chaucer Junior/Larklands Infant and Nursery/Kensington Junior Schools
29	15,528,179	SWA22	Risley Lower Grammar Primary School
30	15,478,779	CLA24	Wessington Primary School
31	14,768,208	STA54	Inkersall Primary School
32	13,371,504	CHE55	Dronfield Infant/Dronfield Junior Schools
33	13,264,723	SWA07	Grange Primary School
34	13,187,002	STA18	New Whittington Community Primary School

35	13,106,507	CHE01	St Michael's CE (Aided) Primary School
36	11,743,044	BEL01	Cotmanhay Infant and Junior School
37	11,652,898	SWA49	Fairfield Primary School
38	11,431,526	HAY02	Hadfield Infant/Hadfield Nursery/St Andrew's CE (Controlled) Junior Schools
39	11,362,753	CHE08	Holmesdale Infant/Stonelow Junior Schools
40	11,332,548	CHE19	Highfield Hall Primary School
41	11,315,125	BEL41	Stanley Community Primary School
42	11,304,398	SWA50	Longmoor Primary School
43	11,002,817	STA32	Brimington Manor Infant School
44	10,719,077	CLA03	Castle View Primary/St Joseph's Catholic Primary Schools
45	10,642,566	STA53	Creswell CE Controlled Infant and Nursery/Creswell Junior Schools
46	10,314,387	SWA02	Ashbrook Infant/Ashbrook Junior School
47	10,156,480	SWA30	Newhall Community Junior/Newhall Infant and Nursery/The William Allitt Schools
48	10,104,907	CLA42	Swanwick Primary School
49	9,981,587	BEL44	Dallimore Primary School
50	9,806,857	BEL31	Munday Primary School
51	9,602,600	STA45	Anthony Bek Primary School
52	9,211,564	CLA01	Cromford CE (Controlled) Primary School
53	9,105,123	STA10	Barlborough Primary School
54	8,296,468	BEL19	Waingroves Primary School
55	8,239,615	SWA14	Redhill Primary School
56	8,040,145	BEL21	St Oswald's CE (Controlled) Infant School
57	8,002,988	SWA45	Linton Primary School
58	7,955,795	HAY34	Whaley Bridge Primary School
59	7,871,924	BEL10	Hallam Field Junior School
60	7,870,324	CLA15	Sharley Park Primary School
61	7,847,612	CLA21	Town End Junior School
62	7,814,862	CLA22	Newton Primary School
63	7,591,513	CLA18	Pilsley Primary School
64	7,581,329	SWA20	Etwall Primary/John Port Schools
65	7,498,643	CHE50	Hunloke Park Infant and Junior School
66	7,485,980	STA31	Henry Bradley Infant/Brimington Junior Schools
67	7,222,337	HAY05	St Margaret's Catholic Primary School
68	7,131,821	BEL53	Larklands Infant and Nursery/Kensington Junior Schools
69	7,125,170	CLA13	Wirksworth Junior School
70	7,095,158	HAY45	Fairfield Endowed CE (Controlled) Junior/Fairfield Infant and Nursery Schools
71	7,068,167	HAY25	St Mary's Primary School

72	6,981,990	HAY18	Charlesworth Primary School
73	6,631,018	HAY43	Buxton Infant School
74	6,557,610	CLA45	Blackwell Primary School
75	6,471,500	HAY54	St Lukes CE (Controlled) Primary/The Duke of Norfolk CE (Controlled) Primary Schools
76	6,046,007	CLA50	St Giles Primary/Highfields Schools
77	5,827,795	HAY10	All Saints Catholic Primary/Glossopdale Community College/The Duke of Norfolk CE (Controlled) Primary Schools
78	5,673,967	STA41	Brookfield Primary School
79	5,666,986	SWA42	Church Gresley Nursery/Pennine Infant and Nursery Schools
80	5,425,893	CLA51	Wirksworth CE (Controlled) Infant/Wirksworth Infant/Wrksworth Junior Schools
81	5,417,635	HAY53	Simmondley Primary School
82	5,297,716	SWA40	Woodville Infant/Woodville Junior Schools
83	5,129,387	STA40	Langworth Bassett Community Primary School
84	4,913,526	HAY03	St Charles' Primary/Hadfield Primary Schools
85	4,882,958	STA52	Creswell Infant/Creswell Junior Schools
86	4,877,171	HAY20	Hayfield Primary School
87	4,823,775	CLA02	All Saints CE (Controlled) Infant/All Saints CE Junior Schools
88	4,823,044	BEL49	St Andrew's Primary School
89	4,553,347	CLA29	South Wingfield Primary School
90	4,546,440	SWA46	Overseal Primary School
91	4,488,297	SWA26	Melbourne Infant/Melbourne Junior Schools
92	4,468,220	CHE52	Hasland Infant School
93	4,168,169	HAY14	Glossop Community College/St Luke's (Controlled) Primary School

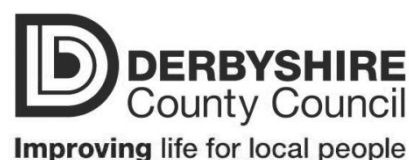
Appendix 4				
Does Not meet criteria				
Ranking	PV2	Site Ref	Status	Location
1	6,818,936	CHE27	Vacant	Abercrombie Primary School - does not meet criteria because fewer than 15 children crossing
2	5,107,014	CHE12	Vacant	St Mary's Infant/Unstone Junior Schools - does not meet criteria because fewer than 15 children crossing
3	4,791,437	BEL18	Vacant	Heage Primary School - does not meet criteria because fewer than 15 children crossing
4	3,970,337	SWA27	Vacant	Melbourne Infant/Melbourne Junior Schools
5	3,875,368	HAY42		Fairfield Endowed CE (Controlled) Junior/Fairfield Infant and Nursery Schools
6	3,835,588	SWA25		Repton Primary School
7	3,753,716	CHE17		Newbold CE Primary School
8	3,620,413	CLA19	Vacant	Morton Primary School
9	3,481,000	CLA44		Ironville and Codnor Park Primary School
10	3,400,879	STA34		Brimington Junior School
11	3,193,736	CLA06		All Saints CE Junior School
12	3,143,347	STA26		Staveley Junior/Speedwell Infant Schools
13	2,837,126	CHE24		Brockwell Infant/Brockwell Junior Schools
14	2,817,627	CLA47		Stonebroom Primary School
15	2,713,648	HAY04	Vacant	All Saints Catholic Primary School/Duke of Norfolk CE (Controlled) Primary Schools
16	2,585,773	CLA40		Crich Junior School
17	2,544,326	CLA05		All Saints CE (Controlled) Infant/ All Saints CE Junior Schools
18	2,514,618	CHE28		Hady Primary School
19	2,497,357	CLA46		Holmgate Primary School
20	2,434,358	BEL46	Vacant	Chaucer Infant and Nursery/Chaucer Junior Schools
21	2,384,488	STA14		Whitwell Primary School
22	2,347,146	SWA51	Vacant	Dovedale Primary School
23	2,290,898	BEL39		The Meadows Primary School
24	2,170,370	HAY27		Newtown Primary School
25	2,115,284	HAY31		Furness Vale Primary School
26	2,108,765	STA37		New Bolsover Primary School
27	2,086,882	SWA10		Sawley Infant and Nursery/Sawley Junior School
28	1,944,947	STA22		Clowne Infant and Nursery/Clowne Junior School
29	1,929,708	HAY51		Thornsett Primary School
30	1,916,846	HAY50		St Mary's Catholic Primary School
31	1,880,460	CHE26		Abercrombie Primary School
32	1,861,684	STA21	Vacant	Clowne Infant and Nursery/Clowne Junior School
33	1,834,383	BEL42	Vacant	Scargill Primary School
34	1,768,457	CHE05		William Levick Primary School

35	1,725,627	HAY23		New Mills Primary School
36	1,718,224	CHE38	Vacant	William Rhodes Primary School
37	1,643,480	CHE49		Deer Park Primary School
38	1,606,786	HAY29	Vacant	Bamford Primary School
39	1,352,090	STA16		Hodthorpe Primary School
40	1,335,129	SWA34		Fairmeadows Primary School
41	1,262,368	CHE09		Gorseybrigg Infant/Gorseybrigg Junior/St Andrew's CE Methodist (Aided) Primary Schools
42	1,178,822	HAY16		Simmondley Primary School
43	1,154,455	CLA48	Vacant	Darley Dale Primary School
44	1,128,023	BEL38		William Gilbert Primary School
45	1,101,430	STA48		Woodthorpe CE (Controlled) Primary School
46	998,522	HAY26		Thornsett Primary School
47	970,511	STA23		Clowne Infant and Nursery School/Clowne Junior School
48	949,413	BEL50	Vacant	Langley Mill Junior School
49	948,972	STA15		Whitwell Primary School
50	938,952	CHE42		Bakewell Junior School
51	871,776	STA47		Hollingwood Primary School
52	776,741	STA44	Vacant	Model Village Primary School
53	729,872	CLA12		Tupton Primary School
54	698,521	HAY36		Chapel Primary School
55	667,724	SWA28	Vacant	Hartshorne CE (Controlled) Primary School
56	648,732	STA05	Vacant	St Giles CE (Aided) Primary School
57	605,186	CHE06		Grindleford Primary School
58	342,867	CHE56		Spire Junior School
59	197,748	BEL54		Herbert Strutt Primary School
60	63,393	CHE33	Vacant	St Anne's CE Primary School
61	12,055	CHE53	Vacant	Stanton in Peak CE (Controlled) Primary School

Site Ref	Location
Appendix 5	
Lunch Time Cover	
CLA05	All Saints CE (Controlled) Inf/All Saints Junior Schools
SWA07	Grange Primary School
CLA12	Tupton Primary School
CLA18	Pilsley Primary School
CLA22	Newton Primary School
SWA30	Newhall Infant & Nursery/Newhall Community Junior/ The William Allitt School
SWA38	Granville Community School

Derbyshire County Council

Equality Impact Analysis Record Form 2014



Department	Economy, Transport & Environment
Service Area	School Crossing Patrol
Changes or proposals	Reduced service provision
Chair of Analysis Team	Richard Lovell
Date of Analysis	15 th September 2014
Version	4

1. Prioritising what is being analysed

a. Description of current service arrangements

A long-established service that helps children to cross the road on their way to/from school. It is also available to other users who wish to cross at specific points.

The service currently operates 189 sites throughout Derbyshire, many of which are located directly outside schools. Other sites are on routes to schools and may assist children from a number of schools in the area.

Children of all ages, from nursery through to secondary use the service. Many younger children are accompanied by adults but a significant number are also unaccompanied.

b. Details of proposals or changes

It is proposed to reduce the service from 189 to 153 sites by withdrawing those sites currently served by a light-controlled or zebra crossing facility, this from July 2015. It is also proposed to reduce lunchtime cover on a small number of sites from 1st April 2015 and this cover is no longer deemed necessary. Finally, any future sites that either become vacant, or are a new request to establish a site, will be subject to an assessment based on national criteria and guidance. If any site does not meet this criteria it will not be recruited to.

This criteria is PV^2 i.e. number of pedestrians versus number of vehicles (squared), taken at the busiest period both am and pm over a 30 minute timeframe. Those sites that meet the national criteria of 4 million will be deemed suitable for continued support under this service, providing there are no other mitigating factors for example the site is situated on or close to a pelican crossing or other light-controlled facility and that other local adjustment factors have been considered, such as numbers of children using the facility under the age of 11yrs; visibility; carriageway width; proximity to junctions and weight of traffic.

Appendix 6

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C. Rationale for proposed changes

To help contribute towards the Council's required budget savings of £157m over the next 5 years.

2. The team carrying out the analysis

Name	Area of expertise/ role
Richard Lovell	Line manager of SCP Project Officer/Chair
Rob Bounds	Equalities/active travel
Bridey Greenway	SCP Project Officer/Operational knowledge
Sandra Taylor	HR

3. Existing information and consultation based feedback

a. Sources of data and consultation used

Source	Reason for using
NOTE – Consultation has yet to be conducted.	
DCC Archives and records	Historical data e.g. no. of sites etc
School Travel Plans	Active travel data
Actual Site Assessments	Up to date information to assess criteria implications
Official July announcement from Council re cuts	Initial assessment of public feedback
Other local authorities	Benchmarking
Road Safety Casualty Report	Assessment of success levels re child road safety
Road Safety National Survey Report 2013	Benchmarking
Sustainable Modes of Travel Strategy (SMoTS)	Statutory duty on the local authority and includes audit of safer routes to schools and the promotion of walking as a mode of travel.
Bristol City Council	Academic study on the effectiveness of School Crossing Patrols

Appendix 6

4. Known impact on different protected characteristic groups

- a. From existing data and information – who is likely to be adversely affected, how, and to what degree? Will anyone gain or benefit from the proposals?

Protected Group	Findings
Age including children and families, older people	Impact on children but specifically younger children/parents and carers who rely on this service. Removal of service could impact on health of children if resulting impact is to use the car to get to/from school as oppose more physically active methods of transport or through exposure to increased risk whilst travelling on foot. Older generation who utilise the service and also School Crossing Patrol staff of all ages who could be affected by any cut to the service.
Disabled people including mobility, sensory, learning, mental health, HIV, and also include carers and relatives	Adverse impact on independence of a variety of users who rely on the service not least vulnerable children with learning difficulties whose cognitive skills in terms of road safety awareness may not be as responsive.
Gender (Sex) including men and women, boys and girls	Potential greater impact on women who are, anecdotally, still recognised as the predominant factor in terms of carer/parental responsibilities. This is re-enforced by findings in the National Travel Survey.
Gender reassignment – including impact if any on Transgender people	Impact low but question still needs to be asked.
Marriage and civil partnership – also include impacts on lone parents and unmarried couples	Potential for adverse impact on married couples, those in a civil partnership and lone parents as it could affect daily routine and impact negatively on work and/or other family.
Pregnancy and maternity – including new mothers/ parents	Potential impact on daily routines. The service generally supports parents.
Race – including all racial groups, including impact if any on Gypsies and Travellers	Low impact although language barriers could be an issue in terms of consultation process and potentially where mitigation is in the form of road safety training.
Religion and belief including non-belief, including religious minority communities, Humanists	Impact is deemed to be low.
Sexual orientation – including the impact if any on LGB people	Impact low but question still needs to be asked.

Non-statutory

Poorer and disadvantaged communities and groups, including people who experience financial exclusion	Real or perceived lack of alternatives. Increased risk to children from certain communities who do not have access to other methods of transport and are put at higher risk without the service.
Rural communities	Lack of potential alternatives similar to above. Increased use of car to transport children to/from school resulting in increased obesity, higher congestion, greater road safety risk through increased traffic and decreased air quality.

Appendix 6

Impact on employees of Derbyshire County Council or prospective employees

1. School Crossing Patrol staff – potential redundancies, loss of income, reduced social activity.
2. Traffic & Safety – Increased workload through increase in demand for measures associated with Safer Routes to School.
3. Public Health – increased levels of obesity due to reduced levels of physical activity through a reduction in active travel and reduced air quality due to higher levels of pollution caused by increased congestion.
4. Schools – Greater pressure on schools staff to potentially mitigate against loss of service. Pressure from parents and carers.
5. Sustainable Travel Team – increased demand on a limited resource.
6. Road Safety Team – increased demand on a limited resource
7. ETE and Corporate HR – expected to deal with potential redundancy issues.
8. Civil Parking Enforcement – increased congestion outside schools caused by increased use of the car.
9. Members – Potential for constituency fall out

b. From existing customer and other feedback – who is likely to be adversely affected, how and to what degree? Will anyone gain or benefit?

Protected Group	Findings
Age	Feedback following the announcement in July has been extremely negative highlighting child safety as the key issue. This feedback has emanated from a variety of sources including Head Teachers, parents, the general public and local politicians. Overwhelming local support for the service is evident from this feedback, not least in terms of the general agitation in tone from letters, emails, social media and through constituent MP's.
Disability	N/a
Gender (Sex)	N/a
Gender reassignment	N/a
Marriage and civil partnership	N/a
Pregnancy and maternity	N/a
Race	N/a
Religion and belief including non-belief	N/a
Sexual orientation	N/a

Appendix 6

Non-statutory

Poorer and disadvantaged communities	Feedback following the announcement in July has been extremely negative highlighting child safety as the key issue. The top 10% socially deprived areas in the county support a number of school crossing patrols. Withdrawal of service could impact negatively in terms of increased risk to child safety.
Rural	Feedback following the announcement in July has been extremely negative highlighting child safety as the key issue. Withdrawal of service could impact negatively in these areas due to lack of suitable alternative options i.e. limited or no local bus services and appropriate supporting infrastructure.

Employees or prospective employees

- Threat of redundancy and potential loss of income to School Crossing Patrol staff.
- Potential for reduced levels of social activity.
- Reduced opportunities for prospective employees.
- Loss of income/fall in standard of living

c. Are there any **other** groups of people who may experience an adverse impact because of the proposals?

- Families and households of School Crossing Patrol personnel due to reduced levels of income.
- Other road users who could be affected by increased congestion affecting daily working routine.
- Local communities affected by increased and inconsiderate levels of parking in the vicinity of schools.
- Local communities due to increased pollution and reduced air quality.

d. Gaps in data

What are your main gaps in information and understanding of the impact of your policy and services? Please indicate whether you have identified ways of filling these gaps.

Gaps in data	Action to deal with this
Consultation with key target audiences yet to be conducted. This means a lack of data in terms of public feedback to confirm key adverse impacts.	Conduct public consultation with the following key target audiences:- <ul style="list-style-type: none">• Parents and carers• Schools• Local communities• General public• Trade unions• Derbyshire County Council employees

Appendix 6

6. From the consultation you have carried out specifically in relation to proposed changes, what views or issues have been raised by those who have responded? (Include both their views and any issues they have raised which alludes to the likely impact)

a) Please summarise the consultation which has been carried out

As detailed above. Consultation yet to be conducted.

b) Please summarise the feedback received. This should make clear where those who have responded have highlighted any potential adverse impact as well as their opinions on the proposals.

See above

7. Are there any ways of avoiding or reducing likely possible adverse impact on any groups of people, what are those actions, and how will they assist?

A number of mitigating actions can be employed:-

- Enhanced road safety awareness campaigns (resource implications)
- Enhanced active travel awareness campaigns (resource implications)
- Enhanced hardware improvements i.e. light-controlled crossings points (capital implications)
- The promotion of greater parental responsibility (resource implications)

Resource implications include finding additional staff time to deliver these mitigating actions and associated costs which could offset against potential savings.

8. Main conclusions and Recommendations

CONCLUSIONS

Based on the analysis the following is believed to be of importance and should be noted by decision-makers:

1. Does the School Crossing patrol meet the nationally recognised criteria and guidelines?
2. If the School Crossing Patrol does meet the national criteria is the location served by a light-controlled crossing facility?
3. Does the School Crossing Patrol serve an Academy school?

Likely impacts as we know them prior to consultation would include:-

- Potential for increased child casualties (estimated cost of one child fatality is £1m)
- Increased car travel resulting in increased congestion.
- Negative impact on health including increased levels of obesity due to reduced levels of active travel.
- Negative impact on affected SCP personnel and families well-being due to reduction in levels of income.
- Negative impact on air quality due to increased congestion.

RECOMMENDATIONS (if any)

It is recommended that:

Cabinet agrees to a programme of consultation taking place in relation to the following proposals:-

- Comments on the likely impacts of this proposed reduced SCP service.

It is proposed that consultees include:-

- Schools
- Parents/guardians
- General public
- Children
- Pre-school groups
- Parish Councils
- Disabled parents forums
- Youth forums
- Learning disability partnership

Appendix 6

9. Action planning in response to the completed analysis

<i>Objective</i>	<i>Planned action</i>	<i>Who</i>	<i>When</i>	<i>How will this be monitored?</i>
What you want to achieve	What you intend to do	Responsible person or department	Timing of action	Monitoring and review arrangements

10. Monitoring and review arrangements

Please outline what steps will be taken to monitor and review the implementation of proposals if they are agreed here:

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11. Conformation that equality impact analysis (EAI) completed and read

Name of officer signing off EIA as completed

Date:

This Equality Impact Analysis has been read by

Name	Date	Position

Where and when published e.g. with Cabinet Report, on DCC website

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Decision-making processes

Attached to report (title):

Date of report:

Author of report:

Audience for report e.g. Cabinet:

Web location of report:

Decision in relation to report

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Details of follow-up action or links to further EIAs

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Updated by:

Date:

Appendix 7			
Vacant sites NOT meeting criteria			
Ranking	PV2		School
1	6,818,936	CHE27	Abercrombie Primary School - does not meet criteria because fewer than 15 children crossing
2	5,107,014	CHE12	St Mary's Infant/Unstone Junior Schools - does not meet criteria because fewer than 15 children crossing
3	4,791,437	BEL18	Heage Primary School - does not meet criteria because fewer than 15 children crossing
4	3,970,337	SWA27	Melbourne Infant/Melbourne Junior Schools
5	3,620,413	CLA19	Morton Primary School
6	2,713,648	HAY04	All Saints Catholic Primary School/Duke of Norfolk CE (Controlled) Primary Schools
7	2,434,358	BEL46	Chaucer Infant and Nursery/Chaucer Junior Schools
8	2,347,146	SWA51	Dovedale Primary School
9	1,861,684	STA21	Clowne Infant and Nursery/Clowne Junior Schools
10	1,834,383	BEL42	Scargill Primary School
11	1,718,224	CHE38	William Rhodes Primary School
12	1,606,786	HAY29	Bamford Primary School
13	1,154,455	CLA48	Darley Dale Primary School
14	949,413	BEL50	Langley Mill Junior School
15	776,741	STA44	Model Village Primary School
16	667,724	SWA28	Hartshorne CE (Controlled) Primary School
17	648,732	STA05	St Giles CE (Aided) Primary School
18	63,393	CHE33	St Anne's CE Primary School
19	12,055	CHE53	Stanton in Peak CE (Controlled) Primary School

19 sites

24 schools served