

DERBYSHIRE COUNTY COUNCIL

CABINET

15 March 2016

Report of the Strategic Director for Adult Care

**EXTENSION OF GRANT FUNDING IN 2016-17
ADULT CARE SERVICE STATUTORY PRIORITIES**

ADULT SOCIAL CARE

1. Purpose of the Report

To seek Cabinet approval to:

- Continue payments for services listed in Appendices 1 and 2 of this report provided by Voluntary and Community Sector organisations for up to a 12 month period from 1st April 2016 to 31st March 2017.
- Review these services and develop commissioning proposals to ensure future service delivery meets Adult Care's identified service priorities to meet statutory requirements as identified in the Care Act 2014.
- Further reports to be presented to Cabinet detailing the outcome of each of the proposed service reviews, including any consultation exercise undertaken on future commissioning arrangements.

2. Information and Analysis

The Adult Care Grant Aid Budget has funded many of the services referenced in this report for over 15 years. Funding is currently allocated either as:

- Adult Care has stand-alone arrangements with Voluntary and Community Services (VCS) providers to deliver a specified service (these agreements are not subject to joint funding from another agency). Appendix 1 lists these services.
- Adult Care and the four NHS Clinical Commissioning Groups (CCGs) in Derbyshire jointly fund 23 agreements with local VCS providers. These joint finance arrangements with VCS providers were in many cases agreed over 15 years ago. (See Appendix 2 for a list of providers and service descriptions).

The services identified in this report all contribute in some way in providing services that meet the strategic priorities for Adult Care. It is now proposed to review this funding commitment with other funding agencies and to move funding commitment from Grant Aid to contracted services following a competitive process.

This change will enable the Council and other funding partners to link funding to meet the Health and Wellbeing Board and Care Act strategic priorities in a planned way and offer providers greater surety of funding and expectations. As a consequence of this change in approach it is likely that some of the services currently funded by Grant Aid funding will no longer receive this financial support after 31st March 2017.

3. Service Priorities

Following a review of the Adult Care Grant expenditure it was identified that a number of services currently contribute to meeting Adult Care's identified service priorities to meet statutory requirements as identified in the Care Act 2014. These service priorities are:

- The provision of independent advocacy to facilitate a person's involvement in the care and support, assessment, planning and review processes where an individual would experience substantial difficulty in understanding, retaining or using information given, or in communicating their views, wishes or feelings and where there is nobody else appropriate
- Support for carers, to include assessments, advice and support services
- Provision of services to meet the needs of people with Mental Ill Health
- Services for people with sensory impairment
- Provision of Dementia Support Services.

The future commissioning intentions for provision of services against these priorities will be informed by the recently completed Mental Health Strategy, Carers Strategy and Derbyshire Joint Dementia Care Strategy, each of which have been public consulted on. It is proposed that a further Cabinet report will be presented in the summer of 2016 detailing proposals to undertake a competitive procurement process to provide services in light of the Mental Health and Carers Strategies. A Cabinet report detailing proposals for a competitive procurement process for the Dementia Support Services will be presented on the 5th April 2016.

The provision of advocacy services is currently subject to a strategic review to determine the future commissioning intentions and services for people with hearing impairment have been identified in the paper entitled Towards a

Hearing Impairment Strategy. It is proposed that consultation will be undertaken against these two service priorities to determine the future commissioning strategies before undertaking a competitive process to allocate future funding. A Cabinet Paper detailing the outcome of this consultation and proposals for a competitive procurement process for the provision advocacy services and services for people with a hearing impairment will be presented in the summer of 2016.

The requirement to extend the services listed in Appendix 1 and 2 by 12 months will allow time for these strategic reviews to be undertaken and where applicable any consultation before competitive procurement exercises are commenced. The agreement for a 12 month extension of Grant Aid Funding of the services considered by this report would also provide time to facilitate the set-up of new contracted services without any shortfall in provision.

3.1 Non – statutory provision

A further Cabinet report will detail proposals for the future funding arrangements of VCS services that do not meet Adult Care's statutory requirements as identified in the Care Act. It is proposed that these services will have their funding extended by 6 months whilst a process of formal consultation is considered to identify a sustainable funding model for services identified as being strategically relevant.

3.1 Joint Funding

The local CCGs have confirmed that they also intend to review services listed in Appendix 2 and will undertake a joint consultation with the County Council on proposals in respect of future funding and meeting identified service priorities.

The co-ordination of the consultation on the proposed review of services by Adult Care and the four CCGs, moving to contracted services, will consider:

- Developing a single commissioning process with contract monitoring and evaluation
- Developing proposals around service redesign to link service delivery with Council and (where applicable) local NHS priorities. These proposals would need to promote efficiencies in service delivery and promote social value, equity and service performance.

3.4 Derbyshire Compact and Best Value Statutory Guidance

The proposals set out in this paper to disinvest from all currently funded services listed in appendices 1 and 2 will need to take account of the Derbyshire Compact and Best Value Statutory Guidance in respect of proposals to change the funding allocation to these services.

The Derbyshire Compact was agreed in 2008 and is currently being reviewed by The Council and other key partners. This Compact sets out a framework to guide future working relationships between the Council and local VCS organisations in receipt of funding. This framework sets out shared commitments and guidelines for effective working which will need to be considered as part of the proposed disinvestment detailed in this paper.

The Compact requires partners to consider good practice principles, particularly in respect of good consultation on any proposed changes:

- realistic timescales to undertake any required consultation
- consult with partners by appropriate and agreed means
- ensure that key stakeholders are informed/consulted wherever possible.
- consult the sector on issues that are likely to affect it and to listen to their responses at the initial stages and throughout the life of the project
- to consider the National Code of Good Practice.

The Best Value Duty was published by Department for Communities and Local Government in 2011 and sets out expectations of the way local authorities (LAs) should work with VCS organisations when facing difficult funding decisions.

The guidance requires LAs to:

- consider overall value, including economic, environmental and social value, when reviewing service provision
- avoid passing on disproportionate reductions - by not passing larger reductions to the VCS than they take on themselves
- authorities intending to reduce or end funding (grant or contract) or support to a VCS organisation should give at least three months' notice of the actual reduction to both the organisation involved and the public/service users
- early engagement with organisation and service users as early as possible before making a decision

- alternatives to reductions - authorities should make provision for the organisation, service users and wider community to put forward options on how to reshape the service or project.

Although the proposals in this report are detail moving from grant to contracted services it is considered that this action meets this guidance.

3.5 Consultation Arrangements

As noted earlier in this paper it is planned to undertake consultation on the future commissioning intentions for the provision of advocacy services and on services for people with hearing impairment. The planned length of any consultation for these two service types will be up to 12 weeks. Particular consideration will be given in this instance to communicating with any hard to reach groups which do not receive a service directly through Adult Care but rather through an organisation funded by Adult Care.

The consultation will be carried out by the Adult Care Stakeholder Engagement Team alongside officers from the four Derbyshire CCGs. Colleagues from the Press Office will provide assistance in preparing materials. In all instances material will need to be prepared in Easy Read format and the proposal will be available both in leaflet/letter format as well as on-line. In addition to this there will be the opportunity for the public to make their views known verbally either by a help-line or through public events. Officers will also attend appropriate Board and user group meetings as a further avenue of eliciting opinion on the proposals.

3.5.1 Engagement

VCS providers in receipt of funding from Adult Care Grant Aid budget and/or funding from Derbyshire CCGs were invited to pre-consultation events during the week commencing 9th November 2015. A further meeting was undertaken in December to reach those providers unable to make the earlier sessions. Providers were advised at these meetings that the Council was intending to review services against the service priorities identified in section 3 of this paper before undertaking a competitive procurement process to re-provide services.

3.6 Consultation Outcome

Following the completion of any consultation process into the impact of the strategic commissioning plans for future service delivery as described in Section 3 of this report, a further Cabinet report will summarise the outcome of

the consultation and include an Equality Impact Analysis with proposals to mitigate any identified risks. Providers affected by any of the proposals would then receive a minimum of 3 months' notice of the change of funding in line with the Derbyshire Compact Agreement. It is expected that the first impact of any change to funding would commence at the earliest from 1st September 2016.

4. Financial Considerations

The impact of continuing the investment in VCS services listed in Appendix 1 and 2 for twelve months as detailed in this report would cost £1,109,860. This funding will be met from General Reserves for 2016/17.

5. Human Resource Considerations

All of the services are provided by VCS and none of the staff involved are employed by the County Council.

6. Legal and Human Rights Considerations

Proposals to make changes in service provision such as those detailed in this report require consultation with those affected, in particular, service users, families, providers and other stakeholders.

When considering the proposals it will be essential for Members to have due regard to protecting and promoting the welfare and interests of persons who share a relevant protected characteristic (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation). The proposals will therefore be subject to an equality analysis in order that Members can fully consider the impact of the changes and any mitigation that can be put in place.

7. Equal Opportunity Considerations

An Equality Impact Assessment (EIA) will need to be completed alongside any consultation process. Adult Care will commission a group to undertake this work. This may involve non-Council staff and clients to ensure an independent input into the report. The EIA will focus on the potential impact of any proposal on groups with protected characteristics as well as detailing the mitigation that can be put in place.

The EIA report will pay close regard to the views expressed in the consultation and will be presented to Cabinet alongside the outcome of any consultation.

8. Other Considerations

In preparing this report the relevance of the following factors has been considered: - prevention of crime and disorder; and environmental, health and property considerations.

9. Key Decision

No

10. Call-in

Is it required that the Call-in period be waived in respect of the decisions being proposed within this report?

Yes

11. OFFICER'S RECOMMENDATIONS

That Cabinet agree to:

- Continue payments for services listed in Appendices 1 and 2 of this report provided by Voluntary and Community Sector organisations for up to a 12 month period from 1st April 2016 to 31st March 2017
- Review these services and develop commissioning proposals to ensure future service delivery meets Adult Care's identified service priorities to meet statutory requirements as identified in the Care Act 2014.
- Further reports to be presented to Cabinet detailing the outcome of each of the proposed service reviews, including any consultation exercise undertaken on future commissioning arrangements.

**JOY HOLLISTER
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APPENDIX 1**PAYMENTS TO COMMUNITY AND VOLUNTARY ORGANISATIONS BY ADULT CARE – NON JOINT FINANCE**

<u>Name of Organisation</u>	<u>Proposed maximum Adult Care Funding 2015 - 2016 Full Year Effect</u>
Dementia Support Service	
Alzheimer's Society (Derbyshire) provides support to people with dementia and their families and carers living in the North Derbyshire area, which includes the provision of Alzheimer Cafés in both the Chesterfield and Clay Cross area. Adult Care provides funding to assist with the general expenses of both cafés and to cover rental and services charges for their office accommodation located in Chesterfield.	£10,439
Sensory Support Services	
Communication Unlimited provides interpreting services for deaf people living within the County, thus enabling people full access to community activities.	£38,750
CamTAD Southern Derbyshire provide free information on all aspects of deafness and demonstrations of equipment which may assist with hearing, together with deaf awareness talks, training and speech to text services. Funding primary covers the cost of core activities.	£19,866
Advocacy	
Age UK (Derby and Derbyshire) provide a range of services for older people. Funding provided assists with the delivery of the following individual services: - <ul style="list-style-type: none"> ▪ Advocacy Services in the Amber Valley and Erewash areas 	£35,433

Derbyshire Advocacy Service provides a range of services for people with learning disabilities and mental ill health living in Derbyshire, with the exception of the High Peak area. Funding provided assists with the delivery of the following individual services: - <ul style="list-style-type: none"> ▪ County Advocacy Days, which are open to anyone residing in Derbyshire with a learning disability ▪ Provision of advocacy services to people with a learning disability, which includes citizen, short term, group advocacy and supporting self-advocacy. ▪ Appropriate Adult Scheme 	£10,000 £110,817 £37,076
Carers	
Derbyshire Carers Association provides a range of services to carers. Funding provided will assist with the following individual services: - <ul style="list-style-type: none"> ▪ The employment of a Network Co-ordinator in the Glossopdale area. ▪ Network of Carers Organisations ▪ The provision of transport and sitting services in High Peak and Glossop. 	£10,535 £3,375 £3,000
Mental Health Services	
Derbyshire Mind (Amber Valley/Erewash Advocacy) provides an advocacy service for people with mental ill health in the Amber Valley and Erewash areas.	£19,218
South Derbyshire CVS provides an advocacy service for people with mental ill health in the South Derbyshire area.	£14,155
Peaks and Dales Advocacy provide a range of advocacy services for adults with learning disabilities and mental ill health living in the High Peak area.	£29,603
Chesterfield Citizens Advice Bureau provides an advocacy service for people with mental ill health in the Chesterfield and North Derbyshire area.	£39,712
Total	£381,979

APPENDIX 2**JOINT FINANCE PAYMENTS TO COMMUNITY AND VOLUNTARY ORGANISATIONS**

<u>Name of Organisation</u>	<u>Proposed total Joint Funding 2016-2017 Full Year Effect (FYE)</u>	<u>Proposed Adult Care Contribution to total Joint Funding 2016- 2017 (FYE)</u>
Dementia Support Service		
Alzheimer's Society (Derbyshire) provides support to people with dementia and their families and carers living in Derbyshire. Funding is provided to assist with the employment of a Dementia Support Development Worker in the High Peak / North Dales area of the County.	£64,566	£4,713
Sensory Services		
Sight Support Derbyshire provides a range of services to visually impaired people, with funding provided to assist with the provision of the Mobile Resource Centre, leisure and self-help groups, and home visiting and Telephone Befriending services.	£74,148	£38,970
Deaf and Hearing Support (CAMTAD ND) provides free information on all aspects of deafness and demonstrations of equipment which may assist with hearing the TV, telephone, doorbell, smoke alarm and many more, together with deaf awareness talks, training and speech to text services. Funding provided primarily assists with the provision of core activities.	£59,479	£29,888
Hearing Help (Amber Valley) provides practical help, information and support by means of hearing aid servicing clinics, social groups, home visits, befriending services for the housebound, loan of equipment and newsletters, with funding provided to assist with the provision of the above services.	£31,446	£9,433

Services for Carers		
Crossroads Care (East Midlands) Carers Trust East Midlands provides a range of respite services (5) designed to relieve the stresses experienced by carers of children and adults who have care needs as a result of disability, illness or age, by offering a respite service through the provision of community-based support workers. Funding provided assists with the provision of respite services for people living in the South Derbyshire, Derbyshire Dales, Bolsover, Chesterfield and North East Derbyshire areas, together with the Home and Away project for people with learning disabilities in the North Dales / High Peak area.	£282,288	£127,333
Derbyshire Carers Association provides a range of services to carers throughout the County. Funding provided assists with the establishment of, and provides support to, local self-help groups, together with various services to support individual carers.	£211,092	£110,959
Derbyshire Dales Careline provides a range of carers support services, which includes a daily telephone call to older disabled, lonely, isolated people living in the South Derbyshire Dales to ensure their wellbeing, and to provide help, information and support to people trying to stay living independently in their own homes.	£4,020	£2,010
Mental Health Services		
Derbyshire Federation for Mental Health's primary aim is to improve mental health and promote independence for service users in Derbyshire, with funding provided primarily to support the organisation core expenses.	£139,429	£37,079
DORA (Chesterfield) is a charitable umbrella organisation for mental-health self-help groups in Derbyshire, being completely run by volunteers many of whom have been affected by mental ill health. Funding provided is to help with core expenses.	£39,444	£18,213
Derby City and South Derbyshire Mental Health Carers Forum provide support to carers of people with mental ill health who live in Amber Valley, Erewash and South Derbyshire area.	£12,434	£9,934
Erewash Mental Health Association receives funding to assist in the provision of mental health services, including day services, for people with mental ill health in the Erewash area.	£118,495	£29,169

Mental Health Self Help Groups is a small grants budget intended to provide support to local mental health self-help groups.	£60,002	£29,888
North Derbyshire Forum for Mental Health Carers provides support to carers of people with mental ill health living in Chesterfield, Bolsover, North East Derbyshire and North Derbyshire Dales.	£27,868	£22,368
Rethink – Chesterfield Community Day Service / Drop In Centre provides day services / drop in services for people with mental ill health living in Chesterfield and surrounding districts.	£109,623	£75,527
Rethink Focus Line provides confidential emotional support and signposting of information to any adult who has a mental health problem and their carers.	£134,809	£62,256
British Red Cross (Derbyshire) <ul style="list-style-type: none"> ▪ Voluntary Mental Health Service (Amber Valley) ▪ Dementia Respite Sitting Service 	£37,301 £36,636	£12,642 £18,318
South Derbyshire Mental Health Association is funded to assist with the provision of mental health services, including day services, in the South Derbyshire area.	£117,780	£62,576
Peaks and Dales Advocacy provides a range of advocacy services for adults with learning disabilities or mental ill health living in the High Peak area. Funding is provided to assist with the provision of advocacy services.	£53,211	£26,605
Total	£1,614,071	£727,881