

MINUTES of a meeting of **CABINET** held on 11 February 2013 at County Hall, Matlock.

PRESENT

Councillor A I Lewer (in the Chair)

Councillors J A Allsop, J P Harrison, Mrs C A Hart, C W Jones, B Lewis, M V Longden, K L Parkinson and S A Spencer.

Apologies for absence were submitted on behalf of Councillor S Flitter.

No declarations of interest were received.

43/13 MINUTES RESOLVED that the non-exempt minutes of the meeting of Cabinet held on 22 January 2013 be confirmed as a correct record and signed by the Chairman.

44/13 CABINET MEMBER MEETINGS RESOLVED to receive the non-exempt minutes of Cabinet Member Meetings as follows:-

- a) Finance and Management – 11 January 2013
- b) Technology and Recycling – 17 January 2013
- c) Highways and Transport – 22 January 2013
- d) Young People – 15 January 2013
- e) Education – 28 January 2013
- f) Public Health – 23 January 2013

45/13 2011 CENSUS Members received a report on the key findings for Derbyshire from the first and second 2011 Census data releases.

The report indicated that around 25 million households had been issued with a questionnaire designed to collect statistics about households, health, migration, ethnic groups and national identity, religion, qualifications, employment, transport and visitors.

96% of households in Derbyshire had responded to the Census and provided a wealth of detailed information about Derbyshire and its people. The first 2 sets of 2011 Census results had been released between July and December 2012 at Local Authority level and above. The report gave details of the key findings for Derbyshire which included that, on Census day, the Derbyshire population had stood at 769,700 which gave an indicated increase of 5% since the last Census was undertaken in 2001. The report contained details of household makeup, health profiles of residents, home ownership levels in Derbyshire, the number of households which were living in private rented accommodation, overall labour market participation in Derbyshire, the overall occupational structure for Derbyshire's population and information in relation to qualification levels of Derbyshire's population as a whole.

It was confirmed that a number of topic-based profiles at County and District level would be made available at a later date and, following the release of the detailed Census statistics, the Policy and Research Division would also provide an information pack for Councillors which would contain summary and topic-based profiles for each electoral division (based on the new electoral division boundaries), a summary and topic-based profiles at ward level and a Census atlas at ward level. Further Census information would be made available on the Derbyshire Observatory website as it was released by ONS.

RESOLVED (1) to note the key findings from the first and second release of Census data and use the information to support the development of policy and service planning; and

(2) to note the release dates of further 2011 Census statistics and the outputs that will be available from the Policy and Research Division.

46/13 LOCAL AUTHORITY MORTGAGE SCHEME The Director of Finance sought approval for the County Council to appoint Lloyds Banking Groups Local Lend a Hand Scheme as the initial provider of a Local Authority Mortgage Scheme (LAMS) and agreement to the financial support the Council would provide. On 27 November 2012, Cabinet had agreed that the Council would participate in the Sector Group led Local Authority Mortgage Scheme and, since gaining that approval, the Council had formally joined the scheme and had undertaken an options appraisal of lenders.

A full options appraisal had been completed and a fundamental consideration had been the availability of access to the scheme to all residents of Derbyshire. The appraisal had concluded that the most appropriate lender for the Council to enter into an agreement with was Lloyds TSB due to its national High Street presence; experience in operating LAMS across the country and a preferential interest rate which was offered and a scheme that benefits the wider property market by stimulating a chain rather than supporting new build sales.

The report indicated that as part of the scheme the County Council would be required to enter into an Indemnity Deed, the purpose of which would be to indemnify the lender against a loss arising from a default on the mortgage by the borrower to the maximum value of 20% of the original mortgage. The Local Authority Monitoring Officer (the Director of Legal Services) was requested to provide Lloyds TSB with an Opinion Letter confirming that the Council has the power to enter into and observe and perform the terms and obligations required of it under the scheme. The Council would also be required to indemnify the Monitoring Officer in respect of any personal liability he may incur by providing the Opinion Letter and this was covered by existing insurance arrangements.

The report indicated that Chesterfield Borough Council (CBC) had announced in July 2012 its intention to participate in a LAMS and discussions

had taken place with CBC to ensure that the County Council could offer a LAMS scheme across the County area. To facilitate this it had therefore been recommended that a proportion of the investment was invested in their scheme. Two schemes had been devised LAMS 1 which would be led by the County Council with Lloyds TSB and LAMS 2 which would be led by Chesterfield Borough Council.

Derbyshire County Council had identified capital receipts to the value of £2m as available to invest in both of these schemes and it had been recommended that an investment of £1.75m would be allocated to the rest of the County with £250,000 to the Chesterfield LAMS. It was noted that additional LAMS schemes might be offered in the future however £2m was currently the maximum permitted investment by Lloyds TSB in any one single scheme.

A requirement of the scheme was that local authorities should set a maximum loan value per mortgage, and a sector group have undertaken a housing review of Derbyshire and it had been recommended in the report that in order to remain accessible across the County, the maximum loan value should be in the region of £150,000. However, the report also stated that the average first time buyer mortgage nationwide was around £108,000. It was therefore proposed that the maximum loan value should be set at £142,500. This meant that the Local Authority would be indemnifying a maximum of £30,000 per mortgage.

An investment of £1.75m had the potential to support a minimum of 58 first time buyer mortgage applications across the County, not including Chesterfield but, in practice, it was expected to be many more. The knock-on effect of this should be to facilitate another 3-4 moves up the housing chain for each first time buyer supported by the scheme.

The emphasis of the loan to the financial institution which was part of LAMS would be that the overall aim or substance of the transaction was for the Authority to provide financial assistance to facilitate the financial institution loaning a greater amount to the borrower/mortgager than would otherwise be their practice. The report made it clear that the expenditure on LAMS, including the loan would be treated as Capital Expenditure and this would be funded through the use of existing Capital Resources which would therefore avoid a Revenue Account cost in respect of the loan.

RESOLVED that (1) a contribution to the Chesterfield Borough Council LAMS of £250,000 be approved;

(2) an investment in a Derbyshire LAMS with Lloyds TSB of £1.75m be approved;

(3) Cabinet agree to the Derbyshire LAMS setting a limit of £142,500 maximum loan value per mortgage;

(4) the Director of Finance, in consultation with the Director of Legal Services, be authorised to agree the final details of the LAMS scheme and enter into a Service Level Agreement with Chesterfield Borough Council which will allow the County Council to support the Chesterfield LAMS; and

(5) the County Council indemnify the Monitoring Officer in respect of any personal liability that he may incur by providing a letter to the lender confirming that the Council has the power to enter into and observe and perform the terms and obligations required of it under the scheme.

47/13 ENVIRONMENTAL SUSTAINABILITY AND CARBON REDUCTION The Strategic Director – Environmental Services provided Cabinet with a progress report on reducing carbon emissions during 2011/12.

Cabinet had previously agreed to establish a Corporate Environmental Sustainability Group to co-ordinate environmental activities across the Council and in particular to focus on reducing carbon emissions. Further to this, Cabinet had then agreed to adopt a target for CO₂ reduction of 25% by 2014/15 and to establish a performance management system to monitor progress on environmental sustainability.

It was reported that during the first year of this target the County Council had been successful in reducing its emissions by 6.5% and if similar reductions were realised each year the Council would be on track to meet the overall 25% target by 2015.

In 2010/11 the Council had emitted 80,604 tonnes of carbon and by March 2011/12 this had been reduced to 75,406 tonnes. It was noted that the carbon emissions currently measured were from energy use, fleet and business mileage and street lighting. The Corporate Environmental Sustainability Group (ESG) continued to co-ordinate the Council's work to reduce carbon emissions. The Environmental Sustainability Scorecard was now well established, updated quarterly and available on the Council's Intranet/DNet. The Scorecard tracked progress on meeting the carbon reduction target and highlights areas of good performance alongside poor performance, it indicated where corrective action might be necessary either by department or emission source and Chief Officers were responsible for delivering the target for carbon reduction within their own area of accountability.

The report also gave details of other corporate projects which had helped to raise the profile of the carbon reduction targets and promote action amongst staff and the elected members. A summary of progress made by each department in reducing CO₂ emissions from electricity, heating and travel was included in the appendix to the report.

To move forward there was a need to focus on reducing electricity across the County Council and progress was already being made in this area with recent successes including carbon reductions from the implementation of

a part/night street lighting scheme and reduction to the lighting of County Hall overnight. The installation of solar PV and other energy efficient projects which included the installation of more efficient lighting in Council buildings, would also contribute to the reduction in electricity consumption. Details of these schemes would be reported in next year's annual report for 2012/13 and the Environmental Sustainability Group would continue to develop this work providing support to officers and members where appropriate.

RESOLVED that the progress made to meet the Corporate Carbon Reduction target be noted.

48/13 CAYA CAPITAL PROGRAMME – JOINT FUNDING INITIATIVE FOR SCHOOLS The Strategic Director – Children and Younger Adults sought approval for a further schedule of proposals submitted by schools to be funded from the budget approved in the 2012/13 Children and Younger Adults Capital Programme. Seventy four projects had been approved at a total cost of £2,429,100 which equated to a charge of £1,214,550 against the approved Capital Budget. A further list of schemes had now been assessed with the following projects being submitted for approval;

School	Project	Total cost	LA Contribution
Dove Holes CE(VC) Primary	Toilet Refurbishment	£25,000	£12,500
Dunston Primary	Replacement windows	£23,000	£11,500
Harpur Hill Primary	Drainage improvements and re-surfacing around main entrance	£10,100	£5,050
Hodthorpe Primary	Classroom refurbishments	£24,600	£12,300
Holmgate Primary	Replacement windows and toilet refurbishments	£21,700	£10,850
Langwith Bassett Primary	Re-roofing, playground re-surfacing and new fencing	£30,200	£15,100
Long Eaton, Parklands Infant & Nursery	Boiler, hall floor, window & door replacements, re-roofing	£88,700	£44,350
Renishaw Primary	Classroom & staffroom refurbishment & replacement windows	£26,000	£13,000

Somercotes Infant	Various internal refurbishments and playground re-surfacing	£52,000	£26,000
Whaley Thorns Primary	Driveway and playground re-surfacing	£30,600	£15,300
TOTAL		£331,900	£165,950

RESOLVED that approval be granted to the joint-funded projects as detailed above, with funding being split equally between the schools and the Authority resulting in a charge of £165,950 on the approved allocation of £2.5m in the 2012/13 Children and Younger Adults Capital Programme.

49/13 EDUCATION IMPROVEMENT SERVICE STANDARDS OF ATTAINMENT 2012

The Strategic Director – Children and Younger Adults provided Cabinet with details of the provisional outcomes of the end of key stage assessments and examinations in Derbyshire schools in 2012 and plans to raise attainment arising from the gap analysis undertaken. The report contained details of the key outcomes for the provisional 2012 end of key stage assessments and examinations results.

To summarise, standards of attainment in Derbyshire remained strong overall and were generally above or in line with national outcomes at the end of each Key Stage, although it had been noted that they were lower at the end of Key Stage 4. Generally, attainment was above national outcomes at the early years foundation stage (EYFS) and was in the top quartile of similar authorities for overall attainment. Very good standards of attainment had been maintained at Key Stage 1, so that Derbyshire's performance remained well above national outcomes and first or in the top quartile of its statistical neighbour group of similar authorities. Attainment at Key Stage 2 had improved compared with last year putting Derbyshire in the top quartile of similar authority performance in all subjects and at all levels. Progression by 2 levels in English and Mathematics from the high outcomes at the end of Key Stage 1 continued to improve but remained a priority to address. Attainment at Key Stage 3 remained above national outcomes for all subjects at both level 5+ and 6+. Derbyshire was in the top half of the statistical neighbour outcomes for English and Mathematics at level 5+, and just below for Science. Derbyshire was above the statistical neighbour mid-point for Mathematics at level 6+, and just below for English and Science. Attainment at Key Stage 4 had fallen from last year by 1.4% points to below the statistical neighbour mid-point at the key bench of 5+ A*-C including English and Mathematics. When the outcomes of Derbyshire Academies were removed from the statistics, the fall in attainment reduced to 0.2% points. One Maintained and 2 Academy

Secondary Schools were below the new increased national floor standard of 40% 5+ A*-C including English and Mathematics and at post-16, the average points score (APS) per student had increased to 798 which had put Derbyshire's performance well above the national and statistical neighbour average. It was noted that the performance of the most vulnerable groups had improved but was variable across schools, subjects and key stages. The attainment of children entitled to free school meals (FSM) and those in care, in line with national performance, remained low. Variation in the performance of some schools and those causing concern required improvement to ensure pupils made progress in line with County improvement trends.

The report went on to give extensive details of attainment and the outcome of the gap analysis undertaken for each key stage. The report then detailed proposed action to address concerns which had arisen.

RESOLVED that the outcomes of the end of key stage assessments and examinations for 2012 and the planned actions to raise attainment arising from the gap analysis be noted.

50/13 DERBYSHIRE TROUBLED FAMILIES INITIATIVE The Strategic Director – Children and Younger Adults presented a report on the Derbyshire Troubled Families Initiative.

The Government had identified that there were 1,355 living in the Derbyshire area who met 3 of the Government's 4 Troubled Families criteria. These were crime and/or anti-social behaviour (ASB), education, being in receipt of Department of Work and Pensions benefit and local criteria used to identify potentially high cost families. The Government aimed to learn not only about changing the trajectory for families but also to change the way services were delivered to them.

The Troubled Families Unit (TFU) had been established and this was based in the Department for the Communities and Local Government (DCLG) which led on this initiative. The initiative was a payment-by-results model based on the Government providing 40% of the estimated average cost of turning round these families (£10,000). This would amount to £4,000 per family being paid on a mixture of attachment fee and results in the ratio in 2012/13, 80%:20%, in 2013/14 60%:40% and in 2014/15 40%:60%. The outcomes looking to be achieved were reductions in crime and ASB, school attendance of 85% or more over 3 terms, and adults moving onto work or employment schemes.

Derbyshire was committed to working with 474 of these families this year and had received the proportionate attachment fee funding of £1.264m for this. The Government expected local authorities to work with a further 50% of the total number of families in 2013/14 which for Derbyshire equated to 678 families. It was expected that the Government would provide a further £1.356m attachment fee funding for this number in early 2013.

Centrally, 106 families had been identified who met 3 of the 4 criteria. A further 1,316 families had been identified who met at least 2 of the centrally identified criteria. The current task was to link the centrally held data with that available locally, specifically information on anti-social behaviour and those factors in the local criteria and then families would be prioritised. It was planned to create 3 locality based troubled families leads that would have a key role in completing the identification and prioritisation of families, the monitoring of activity with families, the achievement of outcomes and assisting staff to adopt the agreed model of working with these families. It would require skills of negotiation, diplomacy and challenge to embed the initiative, the new model of working and the requirement to evidence the achievements of outcomes. These posts would be managed by the Troubled Families Co-ordinator who was based in the Children and Younger Adults Department. Estimated costs for the 3 posts would be in the region of £137,049 per annum assuming that the posts would be evaluated as Grade 12. There would also be a requirement for a Management Information Assistant which would be based in the Children and Younger Adults Information Service at a cost totalling £27,984 per annum assuming that this would be evaluated at Grade 8. Finally, there was a requirement for a Senior Staff Development Officer post which would be based in the Integrated Children's Training Team at a total cost of £40,607 assuming evaluation at Grade 11. The funding for these posts would come from the attachment fees already received in 2012/13 and those expected for 2013/14. The report contained an outline proposed revenue/expenditure for Cabinet to consider.

Nationally, the TFU was recommending that local authorities adopted the family intervention model of working and had reinforced this in 'Working with Troubled Families' a Guide to the Evidence and Good Practice published in December 2012. This approach reflected the aim in Derbyshire of building on the experience we had of the work of our Family Intervention Project and was the main reason for the recent integration of the intensive family service into the locality structure. The proposed model of working within Derbyshire had been discussed with and agreed by the regional representatives from the TFU on 26 November 2012. In addition to the attachment fees previously reported, DCLG provided £185,000 per year to Derbyshire County Council towards the cost of a Troubled Family Co-ordinator and Support staff. Derbyshire would also receive a further payment based on the outcomes achieved with families which could be claimed at 6 monthly intervals and a realistic figure for this would be in the order of £600,000. It was noted that the troubled families payment by results funding was only available until April 2015. The report contained a detailed outline proposal for the use of the 2012/13 attachment fee of £1.264 million and it was noted the proposals for the spending of future attachment fees and results payments would be submitted as appropriate during 2013/14 and 2014/15.

RESOLVED that (1) the progress of the troubled family's initiative within Derbyshire be noted;

- (2) the proposed revenue spend as detailed in the report be approved;
- (3) the fixed term establishment and associated costs of 3 troubled families locality leads, 1 Management Information Assistant and 1 Senior Staff Development Officer be approved; and
- (4) if the grant received in 2012/13 is not spent, that Cabinet approves the holding of the balance in an ear-marked reserve to continue to fund the above activities in future years.

51/13 EXCLUSION OF THE PUBLIC FROM THE MEETING

RESOLVED to exclude the public from the meeting during the consideration of the remaining items on the Agenda to avoid the disclosure of the kind of exempt information contained in the following summary of proceedings.

SUMMARY OF PROCEEDINGS CONDUCTED AFTER THE PUBLIC HAD BEEN EXCLUDED FROM THE MEETING

- 1) Confirmation of the exempt minutes of the meeting of Cabinet held on 22 January 2013.
- 2) Receipt of the exempt minutes of Cabinet member meetings as follows:-
 - a) Technology and Recycling – 17 January 2013
 - b) Highways and Transport – 22 January 2013
 - c) Young People – 15 January 2013
 - d) Public Health – 23 January 2013
- 3) Consideration of the report of the Strategic Director – Environmental Services on surfacing and ancillary works for highways framework contract (contains information relating to the financial or business affairs of any particular person (including the authority holding that information)).
- 4) Consideration of the report of the Strategic Director – Environmental Services on waste management contract for the collection, treatment and disposal of waste electrical equipment (contains information relating to the financial or business affairs of any particular person (including the authority holding that information)).
- 5) Consideration of the report of the Strategic Director – Environmental Services on award of passenger transport contracts (PTU 145) (contains information relating to the financial or business affairs of any particular person (including the authority holding that information)).
- 6) Consideration of the report of the Strategic Director – Children and Younger Adults on the proposal to restructure staffing across

Residential Children's Homes (contains information which is likely to reveal the identity of an individual).

- 7) Consideration of the report of the Strategic Director – Adult Care on contracts for Alarm Monitoring Services (contains information relating to the financial or business affairs of any particular person (including the authority holding that information)).