

**Derbyshire County Council**

**Meeting with Cabinet Member, Health and Communities**

**15 July 2014**

**Report of the Strategic Director, Health and Communities**

**SUBSTANCE MISUSE S256 BUDGET EXPENDITURE**

**1 Purpose of the report**

To inform the Cabinet Member of the proposed allocation of an underspend which was allocated under S256 to the budget of the Public Health Substance Misuse team.

Following approval at a meeting of the Derbyshire Substance Misuse Strategic Commissioning Group on 04 June 2014, to seek Cabinet Member authorisation for the release of the first phase of the proposed expenditure. This is the first of a series of reports identifying the areas of proposed spending under the S256 budget.

**2 Information and analysis**

- 2.1** In 2013, a section 256 agreement was brokered between statutory partners Derbyshire Primary Care Trust and Derbyshire County Council in order to successfully carry forward a forecast underspend accumulated since 2010-11.

In developing the areas for expenditure, prioritisation was given to the following:

- the need for further investment in peer-led recovery services in Derbyshire
- the limitations and opportunities of non-recurrent funding
- the development of Mutual Aid and peer-led services
- localism and supporting the Voluntary Sector in Derbyshire
- purposeful funding with clear, tangible outcomes which add significant value to mainstream treatment service provision
- developing better integration of drug and alcohol services
- identifying areas of currently unmet need and/or inequality in provision or access.

The underspend currently stands at approximately £800,000 and eight broad categories for expenditure have been identified. Within these categories, an initial suite of specific costed projects suitable for grant funding are proposed as follows:

## **2.2 Programme Infrastructure to support commissioning**

A Voluntary Sector Network of local substance misuse providers has been established with the aim of building resilience, efficiency and capability within the sector. Organisations will work together to identify areas of weakness and opportunity for learning and development, and buy in the necessary support to ensure that they can be successful in a competitive marketplace. This is essential as we develop the vision for the future of Derbyshire's substance misuse services when all existing contracts align in April 2017. Following some practical and financial support of the Local Authority in establishing the Network, the aim is for it to become self-sufficient at the end of the initial 12 month period.

## **2.3 Harm Reduction**

We have planned two campaigns which will impact significantly both on improving health outcomes, and reducing immediate and longer-term health and social care costs, for intravenous drug users. The first is to provide Naloxone to service users who are at high risk of accidental overdose (Naloxone immediately reverses the action of opiates, thus saving lives) and to provide training in its use to the families, friends and carers who will be administering it. The second is a Blood Borne Virus campaign to provide testing and treatment primarily for Hepatitis C which is a leading cause of chronic liver disease, end-stage cirrhosis and liver cancer. Because of the slow progression and asymptomatic character of the infection, many people are unaware of having it. The UK has been found to lag behind a number of European countries with respect to disease detection and treatment.

## **2.4 Supporting and Enhancing Recovery Services across the County**

Our primary objective for this headline is to develop individual smaller organisations' and charities' capacity to build stronger "Recovery Communities" across Derbyshire through the provision of small grants of money for specific interventions which directly and positively impact on the self-efficacy of service users and will result in fewer people needing to rely on commissioned statutory services. In addition, a key area of investment will be the development of a service-user led website advertising the wide diversity of opportunities available to people aiming towards recovery, with a small amount of paper literature to support this.

A second objective in this section is to address the recovery needs of the group of individuals who have been in primarily (but not exclusively) drug treatment for opiate dependency for a number of years. It is considered that a new approach is required which will work with existing providers but will provide a fresh approach to both challenge and equip individuals to change who, for many reasons, have become “stuck” in the system.

## **2.5 Addressing Inequalities**

This is an area for future development but short-term emergency provision is needed in Shirebrook which has a disproportionate number of individuals from Eastern European countries requiring support around substance misuse, employment and specifically accommodation needs.

## **2.6 Addressing training and underperformance**

As we build towards a new vision for Substance Misuse treatment services in April 2017, it is imperative to have a flexible, capable and highly skilled workforce to ensure continued local employment for our most effective workers in Derbyshire. It is therefore proposed to equip our existing drug workforce with skills to address alcohol dependency, and our existing alcohol workforce with skills to address drug dependency. It is also intended to offer the opportunity to train as a professional counsellor to a small cohort of existing treatment workers which will enhance the existing and future provision of treatment services and lead to better outcomes.

## **2.7 Integrating alcohol services**

This is a headline area under development but will include targeting alcohol misuse in people over 50 and in certain identified localities; the accessibility and take-up of alcohol services by Armed Forces veterans; the development of family and carers support for alcohol service users and pathways for High Impact Users of emergency (Hospital) services for residents of Erewash.

## **2.8 Housing and supported provision**

Access to secure, quality housing is always a challenge for ex-substance misusers, many of whom have arrears and poor compliance with previous tenancy schemes. A Community Interest Company, which purchases derelict houses or those in extremely poor condition, and then engages service users to refurbish them, developing skills, qualifications and improved employability, currently runs successfully in South Yorkshire in bringing social housing stock back onto the market. This

scheme could be extended to Derbyshire and whilst ultimately the project would be self-funding, it would benefit from some short-term investment.

## **2.9 Increasing employability**

Employability is a key area for long-term recovery: meaningful, remunerated employment allows people to make choices regarding living circumstances and use of leisure time, it increases individual freedom, and improves self-esteem, self-efficacy and a sense of achievement.

It is, therefore, proposed to target those in long-term unemployment in a similar way to those in long-term treatment (who may indeed be the same individuals) to challenge the myths around unemployment and worklessness, and develop an effective programme to equip people for work.

Investment in qualifications to prepare people for work is equally important, and an existing recovery community wishes to develop on-site access to meaningful, useful qualifications which will lead to increased employability.

## **3. Financial considerations**

Further proposed resource deployment within the eight headline areas will be developed over the coming months and subsequent reports will be prepared for authorisation of expenditure.

## **4. Other considerations**

In preparing this report the relevance of the following factors has been considered: financial, legal, prevention of crime and disorder, equality of opportunity, human resources, environmental, health, property and transport considerations.

## **5. Background papers**

Appendix 1 provides a breakdown of the first phase of proposed spending.

## **6. Key Decision**

Yes

**7. Call-in**

Is it required that call-in be waived for any decision on this report?

No

**8. Strategic Director's recommendation**

**8.1** That the Cabinet Member approves the proposed expenditure as grants outlined in Appendix 1 from the S256 Substance Misuse Budget.

**8.2** That the Cabinet Member agrees to receive subsequent reports with updated plans for further expenditure of this Budget within the headlines identified.

**David Lowe**  
**Strategic Director**  
**Health and Communities**

## Appendix 1

Strategic Priority	Proposed Investment
<b><i>Programme infrastructure to support Commissioning</i></b>	<b><i>£110,000.00</i></b>
Voluntary sector network support	£50,000.00
<b>Investment Total</b>	<b>£50,000.00</b>
<b><i>Harm Reduction</i></b>	<b><i>£100,000.00</i></b>
Naloxone programme for overdose prevention: target 250 clients	
Incentivise take-up programme	£2,500.00
Training (Inc. staff and recipients) East Midlands Ambulance service	£13,656.00
Marketing campaign	£1,000.00
Cost of Naloxone 200 kits plus pharmacy costs	£5,000.00
BBV prevention and testing campaign: target 250 clients	
Incentivise take-up programme	£2,500.00
Marketing campaign	£1,000.00
Cost of testing kits and testing for HCV, HBV, HIV	£12,842.00
Training for staff in drug treatment services	£3,000.00
Cost of testing /handling fee	£2,750.00
Contingency over both programmes @ 10%	£4,415.00
<b>Investment Total</b>	<b>£48,663.00</b>
<b><i>Supporting and Enhancing Recovery Services across the County</i></b>	<b><i>£200,000.00</i></b>
Recovery Community Website and booklets/leaflets	£45,000.00
Hope Springs - Development for Sustainability/Social Enterprise	£25,000.00
Rhubarb Farm - vehicle on the road costs	£5,000.00
Hope Springs - expanding Life skills provision	£1,000.00
Intuitive Recovery - Exodus and IR groups	£45,000.00
Nite Lite café - expanding volunteering	£25,000.00
<b>Investment Total</b>	<b>£146,000.00</b>
<b><i>Addressing Inequalities</i></b>	<b><i>£80,000.00</i></b>
Eastern European Communities - Nite Lite - Emergency Supplies	£1,000.00
<b>Investment Total</b>	<b>£1,000.00</b>
<b><i>Measures to address Training, Underperformance &amp; QIPP</i></b>	<b><i>£80,000.00</i></b>
Bespoke Training for Frontline Workers:	
Drug workers - Alcohol training	£15,000.00
Alcohol workers - Drug training	£15,000.00
Counselling training for Drug and Alcohol workers	£30,000.00
<b>Investment Total</b>	<b>£60,000.00</b>
<b><i>Accommodation / Housing &amp; Supported Provision</i></b>	<b><i>£90,000.00</i></b>

Action Housing - supporting accommodation and employment	£40,000.00
<b>Investment Total</b>	<b>£40,000.00</b>
<b><i>Employability (Education / Training / Employment)</i></b>	<b><i>£47,000.00</i></b>
Intuitive Recovery - Skills TU	£20,000.00
Rhubarb Farm - development of NOCN Qualifications	£10,000.00
<b>Investment Total</b>	<b>£30,000.00</b>
<b>TOTAL SPEND</b>	<b>£375,663.00</b>