

**DERBYSHIRE COUNTY COUNCIL**

**CABINET MEMBER FOR CHILDREN'S SERVICES**

**10 November 2015**

**Joint Report of the Strategic Director for Children's Services  
and the  
Director of Economy, Transport and Environment**

**HOME TO SCHOOL TRANSPORT – HAZARDOUS ROUTES**

1. **Purpose of Report** To consider a request for a home to school route to be declared 'hazardous' for the purpose of establishing eligibility to free transport within the statutory walking distances.
2. **Information and Analysis**

**2.1 Background**

The Authority provides assistance with travel for full-time primary and secondary school pupils who do not live within walking distance of their normal area school. This distance, as defined in the 1996 Education Act, is 2 miles for children under 8 and 3 miles for children over 8 measured by the nearest available route. (Please note that with effect from 1 September 2012, the Authority applied the 2 mile distance to all primary school pupils.)

An exception may be made to these distance rules if the Authority agrees that a particular route is hazardous for a pupil, accompanied if necessary, to undertake on foot. In making such a decision, the Authority will not only consider the nature of the route or alternative routes the pupil could reasonably be expected to take, but also the age of the child and whether, due to disability, the parent is unable to accompany him or her.

- 2.2 **Criteria** The Authority's criteria for the assessment of route safety in relation to home to school transport situations are set out below:-

- a) In assessing the safety of a particular route, consideration be given only to danger relevant to traffic/highway conditions;
- b) It is essential that each case be considered objectively on its merits;
- c) It is assumed that the child is accompanied, if necessary, by a parent or other responsible person and will be suitably clad;
- d) Where a footway or roadside strip of reasonable width and condition, public footpath or bridleway exists, this will normally be assumed to provide a safe route for that part of the journey;
- e) Where, on a lightly trafficked or narrow road, a verge exists which is not easy to walk on, but which can be stepped onto by the child and accompanying person when vehicles are passing, it can normally be assumed to provide a safe route for that part of the journey;
- f) Many routes may lie along roads having neither footway nor verge. On such roads consideration should be given to the width of the carriageway, traffic speed and composition (such as frequent heavy goods vehicles) and to visibility (ie sharp bends with high hedgerows or banks);
- g) The absence of street lighting is not in itself a measure of the availability of a safe route although where children are unable to step off the road surface it could become a significant factor;
- h) Consideration should be given to the relevant accident record of the route with particular regard to the effect on pedestrian movement; and
- i) Where road crossings are necessary, the availability of facilities to assist such crossings should be taken into consideration as should the extent of visibility.

Where a route is deemed hazardous for any of the above highway reasons the matter should also be referred to the

**Cabinet Member for Highways and Transport to consider if the danger can reasonably be removed by appropriate highway management means. Granting of "hazardous route" status should be on the clear understanding that this status would cease if and when necessary highway measures are taken to remove the cause of the danger.**

**3. Little Eaton to The Ecclesbourne School – crossing the A6, Town Street, Duffield.**

**Background**

**The request for the route to be assessed in accordance with the Authority's criteria for route safety for the purposes of home to school transport has been made by four parents residing in Little Eaton, following the withdrawal of a number of bus passes which had been issued in error. This was due to a clarification of the nearest student entrance point at the school**

**A pro forma (Appendix A) is attached with the area in question indicated on the attached map (Appendix B Reference F3 –Town Street) and Accident Data (Appendix C).**

**Route Assessment**

**The route along Town Street (A6) from the junction with Makeney Road to the junction with Wirksworth Road has a pavement on either side, in some areas separated from the road by a grass verge. There is street lighting. The speed limit is either 30mph coming into Duffield and 40mph going out towards Derby.**

**Implications**

**If the route is declared hazardous thus requiring the students to use the pedestrian crossing further along Town Street, the Authority would offer bus passes on the service vehicle which transports entitled students between Little Eaton and The Ecclesbourne School. The number of students affected is 12 at a cost of £3.50 per day per student, which equates to £7980 per annum at current prices.**

<u>Date of Inspection</u>	<u>Panel's Recommendation</u>
Thursday 22 October 2015	Hazardous- requiring the use of the pedestrian crossing adjacent to the White Hart Public House

**Financial Considerations** Any routes which are declared hazardous by the County Council automatically require the provision of free transport to children who have to travel along those routes if there is no alternative route under the relevant 2 or 3 miles statutory walking distances (see paragraph 2.1). Therefore, any routes so designated have ongoing financial consequences for the Authority which would have to be met from its Home to School Transport budget. In each case under consideration the cost does not have a bearing on the question of whether the route should be regarded as dangerous.

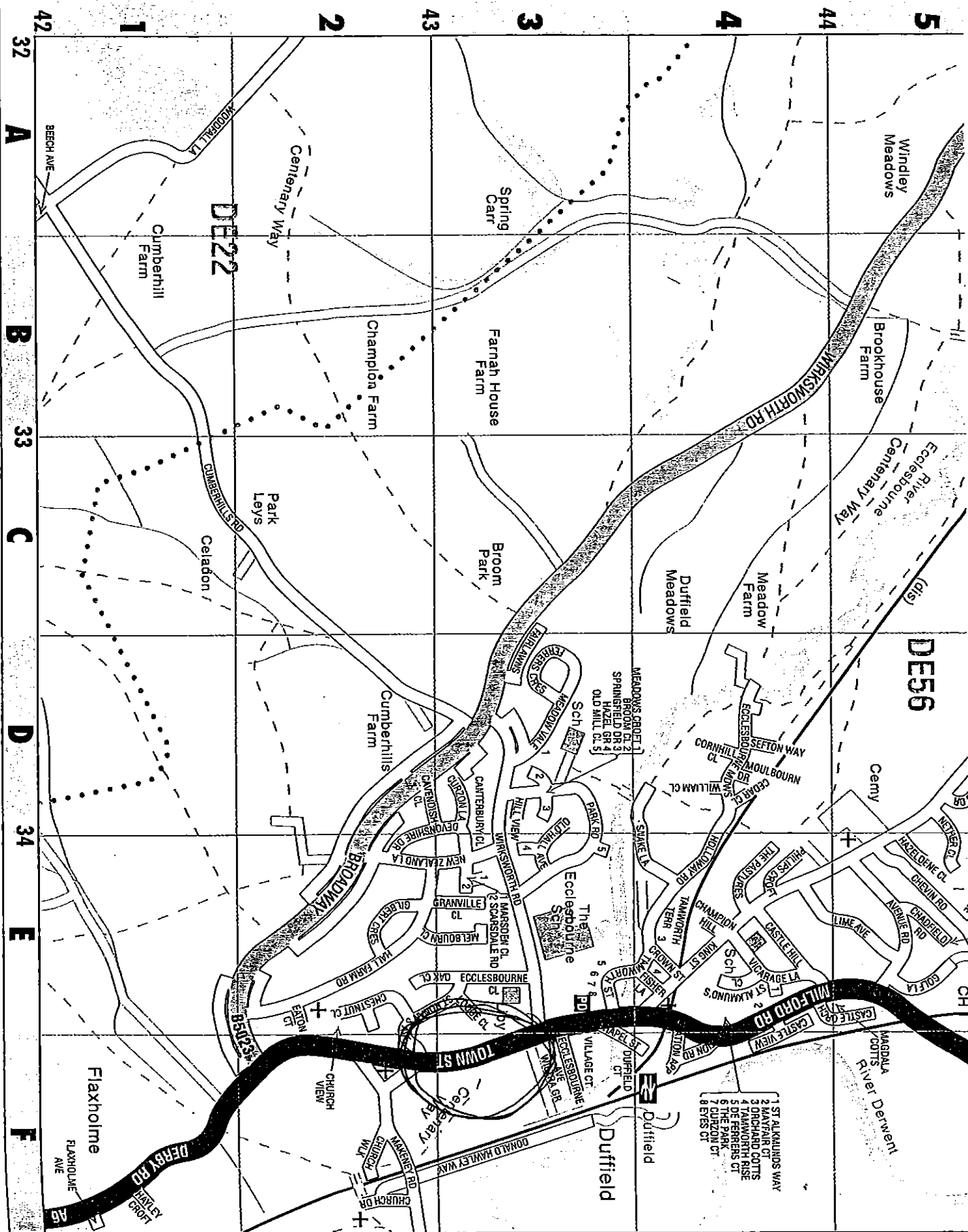
4. **Legal Considerations** The Hazardous Route Panel has the power to make the recommendations proposed, pursuant to Section 508b and Section 508c of the Education Act 1996. Both sections make provision for local authorities to ensure that suitable travel arrangements are, where necessary, to facilitate a child's attendance at school.
5. **Other Considerations** In preparing this report the relevance of the following factors has been considered:  
Prevention of Crime and Disorder, Equality of Opportunity and Environmental, Health, Human Resources and Property considerations.
6. **Background Papers** Reports and recommendations as mentioned in this report.
7. **Recommendations** The Cabinet Member is asked to consider the Hazardous Route Panel's recommendation for the route indicated and to determine whether or not the route should be declared hazardous (if it is declared hazardous, it would require the use of a pedestrian crossing on Town Street and would mean the route is just over three miles) in accordance with the Authority's Home to School Transport policy.

# APPENDIX A

## DERBYSHIRE COUNTY COUNCIL

<b>HOME TO SCHOOL TRANSPORT - CRITERIA FOR ROUTE SAFETY</b>	<b>ROUTE: Little Eaton to The Ecclesbourne School – specifically, crossing the A6 after the junction with Makeney Lane</b>	
In assessing the safety of a particular route consideration should be given only to danger relevant to traffic/highway conditions. It is essential that each case be considered objectively on its merits.	<b>RELEVANT INFORMATION (where applicable)</b>	<b>OFFICER'S COMMENTS</b>
1. It is assumed that the child is accompanied if necessary by a normal caring parent or other responsible person and will be suitably clad.		
2. Where a footway or roadside strip of reasonable width and condition, public footpath or bridleway exists, this will normally be assumed to provide a safe route for that part of the journey.	A footway exists on either one or both sides of the road between Little Eaton and the School	The route along the A6 from the junction with Makeney Lane to the junction with Wirksworth Road is paved on either side.
3. Where, on a lightly trafficked or narrow road, a verge exists which is not easy to walk on, but which can be stepped onto by the child and accompanying person when vehicles are passing, it can normally be assumed to provide a safe route for that part of the journey.		With the exception of road crossings, it is not necessary to walk along the carriageway.
4. Many routes may lie along roads having neither footway nor verge. On such roads consideration should be given to the width of the carriageway, traffic speed and composition (such as frequent heavy goods vehicles) and to visibility (ie sharp bends with high hedgerows or banks).	The speed limit changes midway between the Makeney Lane and Wirksworth Road junctions – 30mph coming into Duffield and 40mps going out towards Derby.	Vehicle count: 20 minute period prior to start of school day Car – 382 Van – 30 Lorry – 11 Bus – 7 Motorbike – 1 Bicycle - 1
5. The absence of street lightening is not in itself a measure of the availability of a safe route although where children are unable to step off the road surface it could become a significant factor.		There are street lights along the A6
6. Consideration should be given to the relevant accident record of the route with particular regard to the effect on pedestrian movement.	Accident Statistics enclosed – 3 year period 01.05.12- 30.04.15	There have been 11 accidents in the 3 year period indicated. None of which involved pedestrians. Relevant documentation attached.
7. Where road crossings are necessary, the availability of facilities to assist such crossings should be taken into consideration as should the extent of visibility.	It is necessary to cross the A6 before turning into Wirksworth Road where the school is located	Visibility along the A6 is good and it is possible to cross the road between the junction between Makeney Road and Wirksworth Road with appropriate road safety awareness. A pedestrian crossing is located on the A6 Town Street after the turning into Wirksworth Road, adjacent to the junction with Ecclesbourne Avenue.

# APPENDIX B



189

204

# APPENDIX C

TRAFFMAP  
AccsMap - Accident Analysis System

## INTERMEDIATE ACCIDENT REPORT

Run on: 14/ 10/2015

Details of Personal Injury Accidents for Period - 01/05/2012 to 30/04/2015 (36) months

Selection:

Notes:

Police Ref.	Day	Location Description	Vehicles					Casualties		
			Veh No	Type	Age	Manv	Dir	Class	Sex	Age / Sev
Road No.	Date									
2nd Road No.	Time									
Grid Ref.	D/L									
	R.S.C									
	Weather									
	Speed									
	Account of Accident									
Causation Factor:										

C001032/12 Monday DUFFIELD A6 TOWN ST NEAR  
04/06/2012 DERBYSHIRE BUILDING SOCIETY  
R1: A 6 1850hrs HQ'S

Veh 1	Car	80	Go/head	N to S	FSP	F	78	Serious
Veh 1	Car	80	Go/head	N to S	Dri	M	80	Slight
Veh 2	Car	47	Go/head	S to N	Dri	F	47	Slight
Veh 2	Car	47	Go/head	S to N	FSP	F	16	Slight
Veh 3	Car	47	Go/head	S to N				

E 434,482 Dry  
N 343,367 Fine without high winds  
30 mph

Causation Factor:

1st: Illness or disability, mental or physical

Participant:

Vehicle 1

Confidence:

Very Likely

C000150/13 Wednesday DUFFIELD A6 TOWN ST AT BUS  
23/01/2013 STOP LOC N/V  
R1: A 6 2354hrs  
Darkness: street lights present  
E 434,450 Dry  
N 343,486 Fine without high winds  
30 mph

Veh 1	Bus/coach	58	Starting	S to N	Stand	F	41	Slight
-------	-----------	----	----------	--------	-------	---	----	--------

Causation Factor:

1st: Poor turn or manoeuvre

2nd: Other

Participant:

Vehicle 1

Casualty 1

Confidence:

Very Likely

Possible

C000408/13 Saturday DUFFIELD A6 TOWN ST O/S NO 58  
09/03/2013  
R1: A 6 1010hrs

Veh 1	Goods < 3.5t	61	Ch/lane to left	NW to SE				
Veh 2	M/C < 125 cc	17	O/take m/veh o/side	NW to SE	Dri	M	17	Serious

E 434,530 Wet/Damp  
N 343,183 Raining without high winds  
30 mph

Causation Factor:

1st: Poor turn or manoeuvre

2nd: Failed to look properly

3rd: Failed to judge other persons path or speed

4th: Nervous/Uncertain/Panic

5th: Inexperienced or learner driver/rider

Participant:

Vehicle 1

Vehicle 1

Vehicle 2

Vehicle 2

Vehicle 2

Confidence:

Very Likely

Very Likely

Possible

Possible

Possible

Details of Personal Injury Accidents for Period - 01/05/2012 to 30/04/2015 (36) months

Selection:

Notes:

Police Ref.	Day	Location Description	Vehicles					Casualties		
			Veh No	Type	Age	Manv	Dir	Class	Sex	Age / Sev
Road No.	Date									
2nd Road No.	Time									
Grid Ref.	D/L									
	R.S.C									
	Weather									
	Speed									
	Account of Accident									
Causation Factor:										

C000667/13 Sunday DUFFIELD A6 DERBY RD J/W B5023  
21/04/2013 BROADWAY

Veh 1	Car	82	Go/head	SE	to NW			
Veh 2	Car	45	Turning right	SW	to SE	Dri	M	45 Slight
Veh 3	Goods < 3.5t	63	Wait go ahead held	NW	to SE			

R1: A 6  
R2: B 5023  
E 434,584 Dry  
N 342,559 Fine without high winds  
40 mph

Causation Factor:

1st: Disobeyed automatic traffic signal

Participant:

Vehicle 1

Confidence:

Very Likely

C000692/13 Monday DUFFIELD A6 TOWN ST NR ART  
22/04/2013 GALLERY LOC N/V

Veh 1	Bus/coach	45	Stopping	NW	to S	Stand F		Slight
-------	-----------	----	----------	----	------	---------	--	--------

R1: A 6  
1325 hrs  
E 434,451 Dry  
N 343,492 Fine without high winds  
30 mph

Causation Factor:

1st: Other

Participant:

Casualty 1

Confidence:

Very Likely

0001732/13 Saturday Duffield A6 Town Street at j/w C156,  
03/08/2013 Wirksworth Road

Veh 1	M/C > 500 cc	52	O/take m/veh o/side N	to S	Dri	M	52 Slight
Veh 2	Car		Wait to turn right	N	to W		

R1: A 6  
R2: C 156  
1525 hrs  
E 434,496 Dry  
N 343,269 Fine without high winds  
30 mph

Causation Factor:

1st: Failed to judge other persons path or speed

Participant:

Vehicle 1

Confidence:

Very Likely

MOTORCYCLE TRAVELLING ALONG TOWN STREET, DUFFIELD TOWARD DERBY. AS IT PASSED THE PEDESTRIAN TRAFFIC LIGHTS ADJACENT TO THE WHITE HART PUB THE BIKE WAS HEARD TO SHIFT DOWN A GEAR AND START TO ACCELERATE IN ORDER TO PASS A CAR, ALSO DERBY BOUND, WHICH WAS SLOWING DOWN IN FRONT OF THE BIKE. THE CAR INDICATED JUST PRIOR TO THE JUNCTION OF TOWN STREET AND WIRKSWORTH ROAD, WHERE IT COMMENCED TURNING RIGHT INTO WIRKSWORTH ROAD. THE MOTORCYCLE RIDER APPLIED THE FRONT BRAKE VERY HARD AS HE SAW THE INDICATED LIGHT ON THE CAR, HOWEVER THIS CAUSED THE REAR OF THE BIKE TO LIFT AND THE RIDER FELL OVER THE HANDLEBARS, SLIDING ALONG THE TARMAC FOR A NUMBER OF METRES BEFORE COMING TO A HALT. THE BIKE FELL ONTO ITS RIGHT SIDE AND ALSO SLID ALONG THE TARMAC ON TOWN STREET FOR A FEW METRES. NO OTHER VEHICLES WERE COLLIDED WITH AND NO OTHER PERSONS WERE INJURED.



Details of Personal Injury Accidents for Period - 01/05/2012 to 30/04/2015 (36) months

Selection:

Notes:

Police Ref.	Day	Location Description	Vehicles					Casualties		
			Veh No.	Type	Age	Manv.	Dir	Class	Sex	Age / Sev
Road No.	Date									
2nd Road No.	Time									
Grid Ref.	D/L									
	R.S.C.									
	Weather									
	Speed									
	Account of Accident									
Causation Factor:										

0003982/13 Thursday Duffield A6 DERBY Road at j/w B5023, BROADWAY  
 R1: A 6 28/11/2013 1222 hrs Veh 1 Car 58 Go/head SE to NW Dri F 58 Slight  
 R2: B 5023 Veh 2 Car 52 Turning right SW to SE Dri F 52 Slight  
 E 434,586 Wet/Damp  
 N 342,553 Fine without high winds  
 40 mph

Causation Factor:

Participant:

Confidence:

1st: Failed to look properly

Vehicle 1

Possible

VEHICLE 001 TRAVELLING ALONG THE A6 ON DUFFIELD ROAD TOWARD DUFFIELD FROM DERBY. VEHICLE 002 TRAVELLING FROM WIRKSWORTH ALONG BROADWAY TURNING RIGHT ONTO THE A6 TURNING TOWARD DERBY. VEHICLE 002 IS STATIC AT THE TRAFFIC LIGHTS AS THE LIGHTS ARE SHOWING RED. THE TRAFFIC SIGNAL CHANGES TO GREEN AND VEHICLE 002 MOVES OFF TRAVELLING FOR SOME 25 METRES TURNING RIGHT TOWARD DERBY ON TO THE A6. VEHICLE 001 APPEARS TO HAVE TRAVELLED THROUGH A RED TRAFFIC LIGHT HITTING THE OFFSIDE OF VEHICLE 002 IN THE MIDDLE OF THE A6. BOTH VEHICLES DAMAGED AND STILL IN THE MIDDLE OF THE ROAD ON POLICE ARRIVAL.

0004285/13 Saturday Duffield A6 Milford road  
 R1: A 6 14/12/2013 0210 hrs Veh 1 Car 23 Go/head SE to NW Dri M 23 Slight  
 Darkness: street lights present  
 E 434,461 Wet/Damp  
 N 343,828 Other  
 30 mph

Causation Factor:

Participant:

Confidence:

1st: Exceeding speed limit

Vehicle 1

Very Likely

SINGLE VEHICLE RTC. 18-19YR OLD MALE, BAD CUT TO HEAD. CONSCIOUS AND BREATHING. MALE CONVEYED TO HOSPITAL AFTER COLLIDING WITH A LAMPOST CAUSING DAMAGE. MALE BLEW 25 AT HOSPITAL. HAD FACIAL INJURY NOT LIFE THREATENING AWAITING A CT SCAN AND TREATMENT

0008528/14 Saturday DUFFIELD A6 DERBY ROAD at j/w C4, MAKENEY ROAD  
 R1: A 6 09/08/2014 1446 hrs Veh 1 M/C > 500 cc 49 Go/head N to S Dri M 49 Serious  
 R2: C 4  
 E 434,546 Dry  
 N 342,813 Fine without high winds  
 40 mph

Causation Factor:

Participant:

Confidence:

1st: Poor or defective road surface

Vehicle 1

Possible

2nd: Loss of control

Vehicle 1

Very Likely

VEHICLE 1 WAS TRAVELLING A6 CHURCH VIEW, DUFFIELD TOWARDS GENERAL DIRECTION OF DERBY. AS THE VEHICLE PASSES THE JUNCTION WITH MAKENEY ROAD THE RIDER LOSES CONTROL OF THE VEHICLE FOR UNKNOWN REASON AT THIS TIME AND FALLS ONTO THE ROAD SURFACE SUSTAINING SERIOUS HEAD INJURY. NO OTHER VEHICLES INVOLVED.

Details of Personal Injury Accidents for Period - 01/05/2012 to 30/04/2015 (36) months

Selection:

Notes:

Police Ref.	Day	Location Description	Vehicles					Casualties		
			Veh No	Type	Age	Manv	Dir	Class	Sex	Age / Sev
Road No.	Date									
2nd Road No.	Time									
Grid Ref.	D/L									
	R.S.C									
	Weather									
	Speed									
	Account of Accident									
Causation Factor:										

0008997/14 Wednesday DUFFIELD A6 Town Street at j/w C4,  
03/09/2014 MAKENEY ROAD  
R1: A 6 1754 hrs Veh 1 Car 44 Turning right SE to N  
R2: C 4 Veh 2 Car 48 Go/head N to S RSP F 14 Slight  
E 434,556 Dry Veh 2 Car 48 Go/head N to S FSP F 09 Slight  
N 342,897 Fine without high winds  
40 mph

Causation Factor:

Participant:

Confidence:

1st: Failed to judge other persons path or speed

Vehicle 1

Very Likely

V1 IS COMING OUT OF A JUNCTION TO JOIN THE A6 AT DUFFIELD WHEN HE FAILS TO SEE V2 (ALREADY ON THE A6 TOWARD DERBY) AND HE COLLIDES WITH V2 AFTER CUTTING V2 PRIORITY. MINOR INJURIES TO TWO OCCUPANTS OF V2 ONLY

0009535/14 Thursday DUFFIELD A6 DERBY ROAD AT J/W  
02/10/2014 C4, MAKENEY ROAD  
R1: A 6 1945 hrs Veh 1 Car 60 Turning right S to NE  
R2: C 4 Darkness: street lights present Veh 2 Pedal cycle 42 Go/head N to S Dri M 42 Slight  
E 434,550 Dry  
N 342,825 Fine without high winds  
40 mph

Causation Factor:

Participant:

Confidence:

1st: Failed to look properly

Vehicle 1

Very Likely

2nd: Dazzling headlights

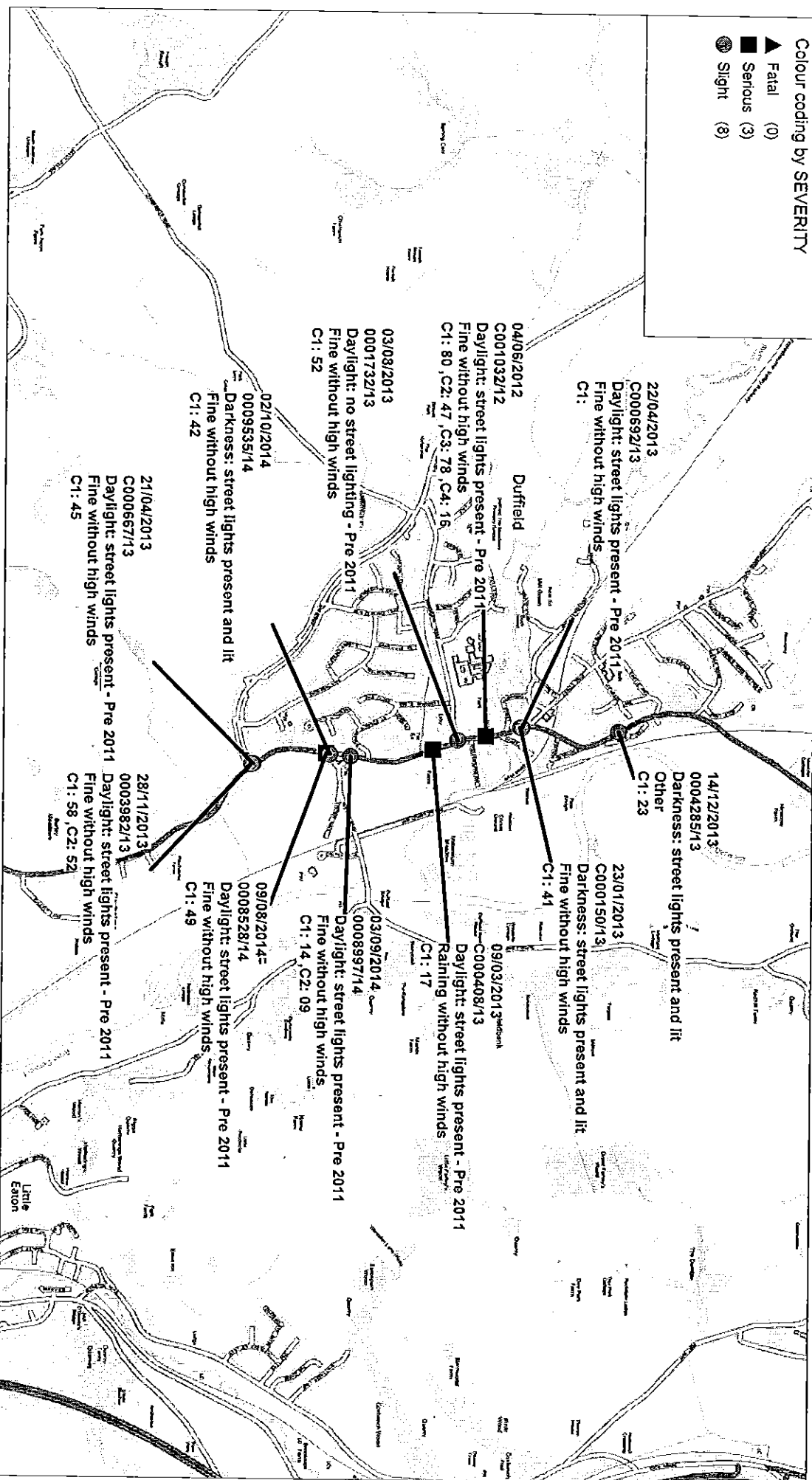
Vehicle 1

Possible

CYCLISTS IN A GROUP RIDING ALONG A MAIN ROAD, IN THE DARK WITH LIGHTS ON, VEHICLE TRAVELING IN THE OPPOSITE DIRECTION, INDICATED TO TURN RIGHT, FAILED TO SEE THE CYCLISTS APPROACHING FROM OPPOSITE DIRECTION, COLLISION OCCURRED AT THE JUNCTION

# Colour coding by SEVERITY

- ▲ Fatal (0)
- Serious (3)
- Slight (8)



© Crown copyright and database rights  
Derbyshire County Council  
Licence No. 100023251 2011



2015 10 14 Collisions on the A6 through Duffield  
last three years 01/05/2012 to 30/04/2015

SCALE	1 : 18450
DATE	14/10/2015
DRAWING No.	1
DRAWN BY	Andrew Spriggs